CHAPTER 3: Program Components

Policy: Standards of casework will be provided to all sites to ensure compliance with the federal Home- and Community-Based Services Waiver.

Purpose: This chapter provides information on the components of the Multipurpose Senior Services Program Branch (MSSP) care management process from outreach and initial screening to termination of program participation. Program standards reflect the following assurances made to the Centers for Medicare & Medicaid Services (CMS).

- MSSP sites must certify and report to the California Department of Aging (CDA) that care management staff meet prescribed qualifications (Chapter 2).

- At the time of enrollment the participant is informed of their rights to:
  - The State Fair Hearing process.
  - Freedom of choice between waiver services and institutional care.
  - Freedom of choice among service providers.

- The initial Level of Care (LOC) determination must be completed within 30 days of MSSP application (Section 3.410 Sequence of Enrollment Activities). The LOC may be concurrent with the application and is a requirement for enrollment.

- The LOC determination must be made by the MSSP Nurse Care Manager (NCM) on the LOC Certification form (Appendix 16), consistent with the need for institutionalization per the California Code of Regulations, Title 22, Sections 51118, 51124, 51334 and 51335 (Appendix 15).

- LOC re-certifications must be completed within 365 days of the previous LOC.

- Care plans are based on MSSP approved assessment tools (Appendix 22) and include services that fully address the MSSP participant’s needs and goals.
Participants must be involved in the care plan process and indicate their agreement by signing the care plan.

Care plans must be revised at least annually and as participant needs change.

Services/interventions delivered to the participant must match the care plan, service code and be paid appropriately.

Only vendors who meet qualifications and licensure requirements can provide services for participants.

Care Management staff monitor participants by monthly telephone contact, quarterly face-to-face home visits and annual reassessments, at a minimum.

As mandated reporters, MSSP site staff must report all critical incidents of participant abuse, exploitation, neglect, including self-neglect, to the appropriate local agency. Information regarding any incident and outcome that the care manager is aware of must be documented in the progress notes and reported on the Quarterly Report submitted to CDA.

CDA MSSP Branch will conduct utilization reviews at MSSP sites.

CDA Audits Branch will conduct financial audits on MSSP sites.

Assurances to CMS provide that each participant is Medi-Cal eligible at enrollment and throughout program participation and that all waiver and care management services are appropriate and necessary.

References:
- Home-and Community-Based Services Waiver #0141.R04.00.
- Interagency Agreement between DHCS and CDA.
- CDA Standard Agreement (Site Contract).
- California Code of Regulations, Title 22, Sections 51118, 51124, 51334 and 51335.
3.000 Outreach
Outreach efforts should be specific to each site’s situation. A new MSSP site conducts outreach to inform the community of its existence and services; sources of referrals to the program are identified; and working relationships are initiated. As the site becomes established, outreach activities continue, but their nature evolves and changes. Changes in State MSSP policies and the site’s own host agency require that the MSSP site continually redefine itself within its community.

It is important for site administration to assume control of this process with a proactive approach based on a well-defined outreach plan. This will ensure appropriate referrals of applicants to the program, and clarify MSSP’s place in the context of services offered in the community.

3.010 Ongoing Outreach Efforts
Each MSSP site will engage in ongoing outreach efforts. Outreach may require ongoing interaction with a variety of community entities. Sites operating in counties that are transitioning to the Coordinated Care Initiative (CCI) should focus on developing collaborative relationships with the health plan(s) as part of the outreach plan.

Ongoing outreach efforts may be necessary to ensure sites maintain a monthly active participant count equal to 100 percent of their budgeted waiver slots (CDA Standard Agreement, Scope of Work, Exhibit A, MSSP Program 2014-15, Article III MSSP Program Operations, Section F),(MSSP Advisory and Guidance Letter 14-02).

3.020 Wait List
Enrollment in the MSSP Waiver is limited to the maximum number of funded slots authorized for each MSSP site. MSSP waiver slots are available when a site has unused waiver capacity. Enrollment into MSSP may not be deferred when there is unused waiver capacity (an open slot). There will be times when referrals cannot be accommodated and a waiting list must be established. Each MSSP site must maintain a Wait List of individuals eligible for potential enrollment.

Enrollment into MSSP is based on the “imminent need” for services determined through a standardized process to provide fair and equitable access. To ensure compliance with the guidance from CMS and MSSP Waiver requirements, sites must develop and implement a wait list policy and procedure that incorporates sufficient screening information to assign the candidate to a Low Risk, Medium Risk, or High Risk Level on the Wait List and provides for ongoing monitoring to review and reassign priority as the candidate’s needs change.
Priority enrollment is given to those candidates that are assigned to the “High Risk Level”, participants transferring from another MSSP site, and to former MSSP participants who continue to meet LOC and other eligibility criteria.

3.020.1 Wait List Data
Wait list data regarding the number of individuals on the list and the average length of time on the list will be maintained by the site and reported to CDA on the Quarterly Report.

3.030 Standards
The CDA/MSSP policy for participant monitoring and follow-up is as follows:

- All new MSSP participants must receive initial face-to-face home visit assessments by both the Social Work Care Manager (SWCM) and the Nurse Care Manager (NCM). (Section 3.620 Assessment/Initial Assessments).

- All participants must be monitored monthly by a member of the care management team. Monitoring entails review of each care plan problem statement and evaluating the effectiveness of the care plan through face-to-face or telephone contact. The preferred contact is between the care manager and the participant. If it is necessary to communicate with another party (support person or caregiver), the reason should be stated. (Section 3.1520 Monitoring Activities).

- A face-to-face visit with each participant by a member of the care management team must be conducted quarterly (at 3 month intervals) in the participant’s residence. In the event that extenuating circumstances exist and the visit cannot be conducted in the participant’s home, the reason must be documented in the progress notes. (Section 3.1520 Monitoring Activities).

- A face-to-face home visit with each participant by either the SWCM or NCM is required for the annual reassessment (Section 3.630 Reassessment).

- A face to face home visit conducted by the alternate discipline is required each year. The alternate discipline visit should occur within 12 month intervals and may be linked to monthly contact (face to face), a Quarterly Home Visit or the Reassessment (Section 3.1520 Monitoring Activities).
3.040 Sequence of Care Management Processes

The sequence of events is as follows:

1. Pre-Screening (Section 3.200).
2. Screening (Section 3.220).
3. Application (Section 3.330).
4. Level of Care Certification (Section 3.110).
5. Enrollment (Section 3.400).
6. Client Enrollment/Termination Information Form (Section 7.210).
7. Assessment (Section 3.620).

These activities may occur on the same date.

3.100 Eligibility

There are certain eligibility criteria that must be met in order to receive services as a participant of MSSP. Eligibility for the program is addressed initially at pre-screening and/or screening, and confirmed throughout participation in the program.

The MSSP eligibility criteria include all of the following:

- Certifiable for placement in a nursing facility (NF) (Section 3.110 Certifiable for Placement in a Nursing Facility) also known as “level of care”, per California Code of Regulations, Title 22, Sections 51118, 51124, 51334 and 51335 (Appendix 15).
- Age 65 or older (Section 3.120 Age 65 and Older).
- Receiving Medi-Cal under an appropriate aid code (Section 3.130 Receiving Medi-Cal under an Appropriate Aid Code).
- Able to be served within MSSP’s cost limitations (Section 3.150, Able to be served within MSSP’s Cost Limitations).
- Appropriate for care management services (Section 3.160 Appropriate for Care Management Services).
3.110 Certifiable for Placement in a Nursing Facility (or Level of Care Determination)

General Criteria:
An individual evaluation for the required LOC per California Code of Regulations, Title 22, Sections 51118, 51124, 51334 and 51335 must be made by the NCM for each eligible applicant. General criteria include:

- LOC determinations must be documented on the Level of Care Certification form (Appendix 16) which is available electronically. All certifications, including initial and re-certifications, must be recorded on this form by a nurse care manager (NCM).

- NCM’s must date and sign the LOCs (Section 5.810, Staff Signatures and Signature Requirements).

- The participant’s case record must contain supporting information (assessment information, physician or other consultant information) that substantiates the LOC determination.

3.110.1 Clinical Judgment and Level of Care
LOC determination is a clinical judgment made by the NCM in accordance with the California Code of Regulations, Title 22, Sections 51118, 51120, 51124, 51334 and 51335. The initial LOC determination must be completed within 30 days of MSSP application (Section 3.410). The LOC may be concurrent with the application and is a requirement for enrollment.

LOC determinations are based on the nurse's professional assessment and observations and/or information gathered through the screening tool and other sources such as care management staff, the participant, the attending physician and others involved in caring for the participant. The information required for this analysis may be obtained by conducting a home visit, by a record review, or by a combination of both activities.

3.110.2 Use of the California Code of Regulations (CCR), Title 22, to Determine Eligibility
The applicant must be certified as functionally impaired or have a medical condition requiring the LOC provided in a nursing facility (NF).

The LOC standards for NF are set forth in the California Code of Regulations, Title 22, Division 3, Subdivision 1, Chapter 3, Article 2, Sections 51118, 51120, and 51124 and Article 4, Sections 51334 and 51335. The complete regulations are located in Appendix 15.
3.110.3 Application of Title 22 Criteria

The Title 22 criteria (Appendix 15) were developed specifically for NF eligibility, thus, applying these criteria to determine LOC for individuals living in the community can be challenging. To make this translation from facility or “patient-focused” to community-based or “participant-focused” care, the NCM must focus their analyses and judgment on the elements described below. The functional status of all 3 areas needs to be addressed and recorded on the LOC form as follows:

- Cognitive and sensory
- Activities of Daily Living (ADLs)
- Instrumental Activities of Daily Living (IADLs)

- Cognitive and Sensory: The participant’s mental status must be described - whether the participant is alert and oriented to person, place, time (X3), oriented to person only, or has specific cognitive deficits. It is helpful to describe any cognitive deficits related to attention, working memory, judgment, reasoning, problem solving, decision making, and comprehension, the production of language and/or hearing, vision, or other sensory loss. It is useful to incorporate information from the cognitive screening tool.

- Activities of Daily Living (ADLs): Activities of daily living are those personal functional activities which are essential for health and safety. ADLs, as defined by CMS in the HCBS Waiver, are bathing, dressing, transferring, toileting, mobility, and eating.

- Instrumental Activities of Daily Living (IADLs): Instrumental activities of daily living, as defined by CMS in the HCBS Waiver, are activities related to independent living including preparing meals, managing money, shopping for groceries or personal items, performing light or heavy housework, and communication. IADLs may also include medication management and stair climbing.

3.110.4 (Section Retired)

3.110.5 Completion of LOC Certification Sheet (Appendix 16)

The LOC certification form (Appendix 16) must be completed to certify the LOC requirement. This validates that the participant has functional deficits that meet the eligibility criteria “certifiable for placement in a nursing facility.” All certifications must be recorded on this form. Forms must be fully signed and dated by the NCM. (Section 5.810, Staff Signatures and Signature Requirements).
The NCM will indicate the source of the information on the form (Client Visit or Record Review).

Source of Information: ☐Client Visit    or    ☑Record Review

The rationale and justification for the LOC determination must be summarized by the NCM in the space provided. Documentation on the form must identify functional status and limitations. Although medical diagnoses may be included to provide clarifying detail, alone they are not sufficient to describe a participant’s functional status. The level of assistance required for the completion of ADLS and IADLs is critical to provide a comprehensive description of the participant’s functional deficits. The participant’s case record must contain supporting documentation or evidence that substantiates the LOC.

Sample LOC Statement #1

<table>
<thead>
<tr>
<th>Client Name: <strong>Mary Jones</strong></th>
<th>MSSP# <strong>1234</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Optional</td>
<td>Optional</td>
</tr>
<tr>
<td>☐ NF-A (ICF)</td>
<td>X NF-B (SNF)</td>
</tr>
</tbody>
</table>

**Participant is alert oriented x 1, to person only. Participant scored 7/10 on the SPMSQ indicating moderate cognitive impairment, a decline from the prior year. Participant has anxiety due to loss of independence and declining health per caregiver report. Participant has complex health management challenges which place her at risk when combined with cognitive decline. Participant’s shortness of breath, chronic back pain and poor endurance contribute to her need for hands on assistance with bathing, dressing, grooming, transfers and toileting. She is also incontinent of urine and occasionally of bowel and needs hands on assistance to clean self. The participant can feed herself but requires stand by assistance while eating as she is at risk for aspiration due to frequent coughing spells. Participant is dependent for medication management due to confusion and poor recall in addition to difficulty swallowing. The participant is mostly w/c bound requiring hands on assist during transfers. Participant is unable to manage steps or ramps and uses her w/c when leaving the home. Participant is dependent for most IADL’s including: laundry, cleaning, meal preparation, shopping, transportation and money management. The participant is able to use the telephone independently using Speed Dial feature for frequently dialed numbers.**

<table>
<thead>
<tr>
<th>Signature/Title</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Jane Doe, RN</strong></td>
<td>12/30/15</td>
</tr>
</tbody>
</table>
Sample LOC Statement #2

<table>
<thead>
<tr>
<th>Client Name: Mary Jones</th>
<th>MSSP# 1122</th>
</tr>
</thead>
<tbody>
<tr>
<td>Optional</td>
<td>Optional</td>
</tr>
<tr>
<td>□ NF-A (ICF)</td>
<td>X NF-B (SNF)</td>
</tr>
</tbody>
</table>

Participant is alert and oriented X 3. She is hard-of-hearing in the left ear and has a cataract on the right eye which somewhat limits her ability to move safely when ambulating with her walker. She lives alone. The participant is able to feed herself, toilet independently, and transfer from sitting to stand position without help. Due to limited ROM and high levels of pain from arthritis in her hands and knees the participant has poor endurance and she needs standby assistance for bathing and dressing. She has a history of falls due to poor endurance and poor balance/vertigo as a result of her hearing impairment. Her arthritic pain, poor balance and low endurance impacts her ability to perform stairclimbing without standby assistance. She is dependent on her caregiver for housework, laundry, shopping, and meal preparation. Participant is unable to drive and requires hands-on assistance when entering or exiting a vehicle. She is able to use Dial-A-Ride and take a 4-wheeled walker when leaving the home but has limited endurance and tires easily. Additional medical conditions require multiple medications. She has a medi-set but requires hands-on assistance to fill the device due to her grip loss from arthritis and impaired vision. Participant is able to manage her finances and use a telephone independently.

<table>
<thead>
<tr>
<th>Signature/Title</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jane Doe, RN</td>
<td>6/8/15</td>
</tr>
</tbody>
</table>

3.110.6 Recertification (Reevaluation) for LOC
The purpose of the recertification review is to verify that the participant continues to meet the LOC requirements for MSSP participation.

Recertification is required no later than 365 days from the date of the last LOC, or more frequently if the participant’s status has changed. Failure to maintain active LOC certification could result in recovery of funds.

3.120 Age 65 or Older
Age is to be verified by checking the date of birth on the Medi-Cal card. If an applicant presents conflicting documentation from any other source, information on Medi-Cal documents prevail.
3.130 Receiving Medi-Cal under an Appropriate Aid Code

In order to be eligible for MSSP, the applicant must have a qualifying primary Medi-Cal aid code. Qualifying primary Medi-Cal aid codes are: 1E, 2E, 6E, 1X, 1Y, 10, 14, 16, 1H, 20, 24, 26, 60, 64, 66, and 6H. These codes are further defined in Appendix 7.

Applicants for MSSP who appear eligible for Medi-Cal but are not receiving benefits should be referred to the county welfare department for Medi-Cal eligibility determination, utilizing institutional deeming, if appropriate (Section 3.130.1, Institutional Deeming).

MSSP sites are only required to service participants with aid codes 17, 27, or 67 who were active as of November 1, 2005, or those subsequently redetermined into 17, 27, or 67.

Verification of initial and continuing participant eligibility for Medi-Cal is each site’s responsibility. Sites should verify Medi-Cal eligibility monthly. Batch eligibility verification is available through the Medi-Cal website at: www.medi-cal.ca.gov.

Sites that do not verify each participant’s Medi-Cal eligibility could be at risk for non-payment.

3.130.1 Institutional Deeming (MSSP Aid Codes 1X and 1Y)

There are two ways of considering or “deeming” an individual’s income and assets when they apply for Medi-Cal, depending on where they live: in an institution or in the community. According to the California Department of Social Services Manual of Policies and Procedures, Chapter 30-701 (d) (1), “Deeming means procedures by which the income and resources of certain relatives, living in the same household as the recipient, are determined to be available to the recipient for the purposes of establishing eligibility and share of cost.”

In determining Medi-Cal eligibility for someone living in an institution (institutional deeming), the income or resources of a parent or spouse are not considered as being available to that individual. Instead, the institutionalized person is considered to be an isolated unit in terms of budgeting, even though they may be someone’s minor child or spouse. The income and assets available to the institutionalized person are “deemed” to belong to the other family members, up to certain limits.

In determining Medi-Cal eligibility for someone living in the community other standards apply.
The family is typically considered to be one budget unit for purposes of accounting for assets and resources (community deeming). Since MSSP participants meet nursing facility (NF) level of care requirements, Medi-Cal eligibility rules for institutionalized individuals (institutional deeming) can be applied. The result may be that by deeming assets and resources to a spouse (resulting in those assets not being considered in a person’s Medi-Cal application), some individuals may then be eligible for Medi-Cal benefits, including the MSSP waiver.

While Medi-Cal eligibility is a requirement for MSSP, institutional deeming is not necessarily the answer for all potential MSSP participants because of the impact on their eligibility for the Personal Care Services Program (PCSP), Community First Choice Option (CFCO), or IHSS provided under the State Plan (formerly IHSS Plus Waiver). One important difference is that under PCSP, the participant’s spouse cannot be paid as the provider of personal care services (Welfare and Institutions Code, Section 14132.95 [f]), nor may services be provided under advance pay status. Some potential MSSP Waiver Participants who have their spouse as their provider or who receive advance pay may be unable or unwilling to change these arrangements.

IHSS provided under the State Plan, CFCO, and PCSP also differ in their treatment of income and assets. IHSS under the State Plan looks at the income and resources of the parent or spouse when determining eligibility. Therefore institutional deeming procedures cannot be applied. Institutional deeming must be evaluated with greater attention to the potential impact on other benefits on a case by case basis.

Referrals for institutional deeming will be made by sending the CDA Waiver Referral form (MC 364) (Appendix 8) directly from the site to the local county welfare office. This form is available online through two sites:

1. By Medi-Cal program form number (MC 364)

   [http://www.dhcs.ca.gov/formsandpubs/forms/Pages/MCEBbyNumber.aspx](http://www.dhcs.ca.gov/formsandpubs/forms/Pages/MCEBbyNumber.aspx)

2. By Medi-Cal program form name:

   [http://www.dhcs.ca.gov/formsandpubs/forms/Forms/mc364.pdf](http://www.dhcs.ca.gov/formsandpubs/forms/Forms/mc364.pdf)

Each MSSP site will designate one person (and a back-up) to coordinate referrals and act as liaison with designated staff at the county.
MSSP staff must determine that an applicant meets all waiver eligibility criteria (with the exception of Medi-Cal eligibility) before referring the individual to the local county welfare office to have their application for Medi-Cal processed. This eligibility determination includes an initial LOC certification.

Applicants should be informed that they will be receiving an application packet for Medi-Cal from the county and that these forms be completed and returned to the county in a timely manner. Once the Medi-Cal application has been processed and eligibility confirmed, the applicant may be enrolled in MSSP. Two Medi-Cal aid codes have been established for those applicants who qualify under this institutional deeming provision: 1X (those with no share of cost), and 1Y (those with a share of cost).

It is important that participants who become eligible for Medi-Cal via institutional deeming understand that continuing eligibility for Medi-Cal is conditional upon continuing eligibility for the MSSP waiver. Therefore, if they are terminated from MSSP, they also lose their other Medi-Cal benefits. A special application form containing this information (Appendix 10) will be used to enroll these individuals. There is also a specific section on the termination letter (Appendix 2) that addresses the linkage between MSSP and Medi-Cal for these participants.

Institutionally deemed MSSP participants are limited to five percent (5%) of a site’s total caseload. It is important to track the information regarding the number of participants utilizing institutional deeming in order to assure that this limitation is not exceeded.

### 3.140 Residence within the Site’s Contracted Service Area as Defined in the Site’s Contract
The ZIP Code for a participant’s residence should be within the geographic boundaries defined in the site's contract with consideration given to a participant’s right to freedom of choice.

### 3.150 Able to be served Within MSSP’s Cost Limitations
Each MSSP site’s average monthly cost for all Title XIX services cannot exceed 95% of the average monthly cost of institutional care (Section 3.920, Benchmark and Appendix 33). During the screening process, if ongoing costs are projected to exceed the cost of institutional care (100% of the Benchmark), the applicant is ineligible for MSSP. However, if there is a plan to bring these costs down to the Benchmark within three months, the applicant may be enrolled (Section 3.920, The Benchmark and Calculation of Costs, and Section 3.930, Authorization and Utilization of Services).
3.160 Appropriate for Care Management Services
This criteria addresses the applicant’s need for and ability/willingness to participate in the care management process. Both elements must be present.

- “Need for care management” is indicated when an applicant requires assistance to: gain access to community services; maintain or effectively utilize available services; and/or manage serious health conditions.

- “Ability/willingness to participate” is indicated by the applicant’s cooperation in formulating and then carrying out the care plan.

In the event the applicant/participant is cognitively unable to participate independently, a personal representative may fulfill this requirement (Section 3.520, Authorization for Use and Disclosure of Protected Health Information Form).

3.200 Pre-Screening
Potential participants are pre-screened to determine eligibility and appropriateness for participation in MSSP.

3.210 Screening Forms
Screening forms or tools may vary from site to site; however, each site must be consistent in the form and process it employs. The screening form must be completed for every referral. If an applicant is deemed ineligible, the screening form must be retained in a separate file for seven (7) years from the date of the decision. (Section 3.230, Referrals not Accepted for MSSP Participation).

3.220 The Screening Process
The initial screening can be performed by telephone or in person, at a community agency, at the person’s place of residence, or in an acute care hospital or nursing facility. If the screening is conducted in an institution, the person may not be enrolled in the program and no services can be provided until s/he is discharged from the facility and residing in the community, except as permitted under Deinstitutional Care Management (Section 3.1300).

Written notice is not required if someone chooses not to participate, or does not meet the criteria for age, Medi-Cal eligibility, or residence.
The staff member conducting the screen should inform them they may contact the program at a later date should their situation change. Site staff should attempt to link ineligible applicants to other community resources.

For those applicants enrolled in MSSP, the screening form must be completed and retained in the participant record.

3.230 Referrals not accepted for MSSP Participation
Medi-Cal beneficiaries who live in the site's contracted service area who are age 65, but do not meet other MSSP requirements but still wish to participate, must receive a written notice regarding their right to a State Medi-Cal hearing in accordance with Welfare and Institutions Code, Sections 10950-67 (Appendix 1). Disqualified applicants must receive a written notice (Notice of Action, NOA) stating the reason for this decision (Appendix 2), including instructions for requesting a fair hearing (Appendix 5).

All records of applicants not accepted for MSSP participation must be retained by the site for state and federal review for a period of seven years from the date of the decision (Chapter 6, Participant Rights).

3.300 Application for MSSP Services

3.310 Non-enrolled Persons
Persons who are not accepted for MSSP participation are given a written notice (Appendix 2) and have the right to a State Medi-Cal hearing (Appendix 5) in accordance with Welfare and Institutions Code, Sections 10950-67 (Appendix 1).

All records of persons not accepted for MSSP participation must be retained by the site for state and federal review for a period of seven years from the date of application (Chapter 6, Participant Rights).

3.320 Freedom of Choice
Persons deemed eligible for participation in MSSP will be informed of their right to choose whether they will participate in MSSP. Potential participants must be informed of the following:

- The right to refuse services.
- The right to choose institutional care (NF).
- The right to choose a specific care management provider.
- The right to choose a specific service vendor.
3.330 Application
The Application (Appendix 9) summarizes what the participant can expect from the program, alternatives regarding services, and the rights of program participants.

The application must be completed for all persons enrolling in MSSP. A copy of the form must be provided to the participant. The original signed and dated application must be retained in the participant’s record.

If the participant is unable to sign for themselves, the following individuals may sign for them:

1. Conservator. This is a person appointed by a court.
2. Agent. This is a person named in the participant’s power of attorney for health care or other legal document.
3. Personal representative. Is an adult designated by the participant in the presence of the MSSP staff member. Documentation of the above must be in the participant record either on the Application form or in the re/assessment or Progress Notes.

If the applicant/participant is not able to fully sign their name, an “X” is acceptable.

3.400 Enrollment

3.410 Sequence of Enrollment Activities
Within 30 days of the application for participation in MSSP, the LOC determination must be completed. Enrollment occurs after the participant has completed and signed the Application and the NCM has completed the initial LOC certification.

3.420 Notification of Rights
The participant must be notified of his/her rights by receiving copies of:

1) Client Rights in MSSP (Appendix 12); and
2) Your Rights Under California Welfare Programs (Appendix 13).

These forms are available at:

https://www.aging.ca.gov/ProgramsProviders/MSSP/SiteManual/Appendices/Ap_12_Client_Rights.pdf

https://www.cdss.ca.gov/cdssweb/entres/forms/English/pub13ada.pdf
The purpose is to provide information regarding participant rights. The forms cover both the informal grievance process and the formal State Medi-Cal Hearings.

MSSP participants must also be informed of the following:

- Circumstances which may cause loss of services.
- Termination procedures, including an explanation of the participant's right to refuse or discontinue services.
- The local MSSP site’s informal grievance process, including the name, address, and telephone number of the person(s) responsible for resolving complaints or initiating the grievance procedure.
- For participants that are also health plan members, they should also be provided with information regarding their ability to file a grievance with their health plan.
- Any other information determined to be essential for the proper delivery of services.

### 3.500 Release of Participant Information

#### 3.510 Confidentiality

Participant information is strictly confidential (Chapter 5 Participant Records and Information, and Section 7.100 Confidentiality and Information Systems).

The Application informs the participant that personal information will be shared among MSSP staff, governmental agencies, consultants and service vendors in order to facilitate service. Beyond those parameters, sharing and obtaining information requires the specific consent of the participant. In all cases (including family members and caregivers) the participant must sign a written consent to obtain or release such information (Authorization for Use and Disclosure of Protected Health Information form, Appendix 14).

#### 3.520 Authorization for Use and Disclosure of Protected Health Information Form (AUDPHI)

All pertinent data will be entered on the form (Appendix 14) before the participant is asked to sign. Staff will not have participants sign blank forms.
Each AUDPHI must specifically state the agency or individual who is to provide or receive the information, and the type of information to be exchanged. The AUDPHI may be used for a specific agency or individual or it may generically address an individual/entity when specifics are unknown “Attending Physician/Redwood Clinic” or “Saint Mary’s Hospital”.

The expiration date on the AUDPHI cannot exceed two years from the date of the participant’s signature.

If the participant is unable to sign for themselves, the following individuals may sign for them:

1. Conservator. This is a person appointed by a court.

2. Agent. This is a person named in the participant’s power of attorney for health care or other legal document.

3. Personal representative. This is an adult designated by the participant, either in writing or orally, in the presence of the MSSP staff member. Documentation must be included in the participant record reflecting this permission. The documentation may be handwritten on the AUDPHI or included in the re/assessment or Progress Notes.

Participants must be offered copies of all signed AUDPHI’s. If the participant declines to receive copies, that information must be documented in the record.

3.530 Requests for Participant Information
A request for information about a participant requires written consent.

3.600 Care Management

3.610 General Guidelines
The MSSP care management process involves:

- Understanding the Waiver and other resources (community, Medicare, Medi-Cal State Plan, Title III, etc.).
- Conducting and documenting timely and comprehensive assessments and reassessments.
- Creating a Problem List from specific problems identified in assessment/reassessment.
- Developing and updating a care plan and tracking outcomes.
- Coordinating services and/or purchases using waiver funds only for approved expenditures after other resources have been exhausted or are not available.
• Monitoring interventions and the impact on the Waiver Participant’s functional abilities and goals.
• Documenting and record keeping.
• Terminating participation in the program.

The participant’s primary point of contact for the duration of their participation in the program is their care manager. Care management is a collaboration between participant and care manager. When a participant is unwilling or unable to continue care management as evidenced by the participant’s lack of cooperation, the services of MSSP will be terminated following established termination guidelines (Section 3.1700 Termination).

Assessments, reassessments, problem lists, care plans, progress notes, and Service Plan and Utilization Summary (SPUS) are the tangible elements of the care management process. The goals and outcomes of care management must be clear. The participant’s preferences and functional needs must be reflected and incorporated in the documentation.

Assessments, reassessments and quarterly visits must be conducted at the participant’s residence. The only exception to performing an assessment in an alternate location is under Deinstitutional Care Management (Section 3.1300).

3.620 Initial Health Assessment / Initial Psychosocial Assessment
Assessment is the foundation of the care management process. Each person determined to be eligible through the MSSP intake screening process will receive face-to-face comprehensive initial health and psychosocial assessments to identify specific problems, resources, needs, and preferences.

Initial assessments are conducted by the NCM (Initial Health Assessment or IHA, Appendix 18) and the SWCM (Initial Psychosocial Assessment or IPSA, Appendix 19.) They do not have to be completed in any particular order; however the first one must be completed within two weeks of the date of enrollment, and the other within two weeks of the first one. If this timeframe cannot be met, the reason for the delay must be documented in the progress notes. Shortage of staff is not an acceptable reason for delay.

An initial assessment requires a face-to-face interview with the participant. Additional information may be obtained through contact with the family and other informal supports; contact with the participant’s physician and other health providers; as well as a review of the participant’s health, medical, and psychosocial history. These contacts are made with the knowledge and consent of the participant, or the participant’s significant support person who participates in the assessment and care planning process.
Initial assessments must be conducted in the participant’s place of residence. It is important to have a clear understanding of the home environment and the impact on the participant’s functioning since it is the goal of the MSSP to support the participant’s ability to live independently.

Initial assessments will be reviewed for completeness of information and pertinent medical and social information relating to present conditions, function, and environment. All sections of the assessment must be completed. If information is unobtainable, the reason must be noted. On occasion, completion of a component may be deferred. If completion of a section is deferred, the reason must be noted and a timeframe for obtaining the information should be included in the narrative or Progress Note.

The participant’s involvement in the process should be clear by documenting their input regarding services or other information.

The Initial Health Assessment and Initial Psychosocial Assessment shall contain sufficient information to identify the following elements that will be used to formulate a current Level of Care certification/recertification, care plan, and determine participant goals/outcomes:

- Date of assessment
- Name and title of the staff member completing the assessment
- Problem list
- Participant’s strengths and resources
- Participant’s functional levels and capacity to live independently
- Participant’s preferences and choices
- Care manager’s assessment of the participant’s service needs and additional supports that are necessary to sustain the participant with as much self-determination as possible
- Signature – the assessment must be signed by the care manager completing the assessment (Section 5.810, Staff Signatures and Signature Requirements)

Each initial assessment must contain a summary which includes a problem list of issues/concerns that will be formulated into problem statements on the care plan. A Care Plan problem statement may include one or more related items from the problem list.

CDA required documents for assessments are available electronically and are referenced in Appendices 18 and 19. The assessment packet consists of the assessments with supporting forms as detailed below.
The documents required by CDA consist of:

Initial Health Assessment (Appendix 18)
- Cover Sheet (Optional)
- Initial Health Assessment
- Medication List
- IHA Summary and Problem List

Initial Psychosocial Assessment (Appendix 19)
- Cover Sheet (Optional)
- Initial Psychosocial Assessment
- Psychological Functioning
- CDA-Approved Cognitive Screening Tool
- Functional Needs Assessment Grid (FNAG)
- IPSA Summary and Problem List

3.620.1 Cognitive Assessment Tools

CDA has approved the use of four screening tools: Folstein Mini Mental State Examination (MMSE); Montreal Cognitive Assessment (MoCA); Saint Louis University Mental Status Examination (SLUMS); and the Short Portable Mental Status Questionnaire (SPMSQ). See Appendix 19f and/or 20c.

Should a site elect to use a different cognitive assessment tool, a written request with a copy of the tool must be submitted to CDA for approval prior to adoption. To maintain program consistency, the site must use the selected cognitive screening tool with all MSSP participants. Sites are responsible for obtaining the cognitive tool of choice.

3.630 Reassessment
The reassessment is a formalized method of documenting and analyzing changes during the period since the previous assessment. It is not acceptable to report “no change” without additional comment or to copy the prior re/assessment.

Reassessments must be completed annually by either the NCM or SWCM. They require a face-to-face interview with the participant, and must be conducted in the participant’s place of residence. As with the initial assessments, it is important to have a clear understanding of the home environment and its impact on the participant’s functioning. The reassessment should reference the interventions provided by MSSP during the prior year and whether the anticipated outcome was achieved.
The Reassessment shall contain sufficient information to identify the elements that will be used to determine participant goals and formulate a new care plan. The information should align with and support the LOC certification. Information that should be included:

- Date of Assessment
- Name and title of staff person completing the assessment
- Problem list
- Participant’s strengths and resources
- Participant’s functional levels and capacity to live independently
- Participant’s preferences and choices
- Care manager’s assessment of the participant’s service needs and additional supports that are needed to sustain the participant with as much self-determination as possible
- Signature – the assessment must be signed by the care manager completing the assessment (Section 5.810, Staff Signatures and Signature Requirements)

The reassessment document (Appendix 20) is available electronically as a form and consists of:

- Cover Sheet (Optional)
- Functional Needs Assessment Grid (FNAG)
- CDA-Approved Cognitive Screening Tool (see Note in Section 3.620, Assessment/Initial Assessments)
- Medications List
- Reassessment Summary and Problem List

The format of the reassessment document is the same regardless of the professional discipline of the care manager conducting the reassessment. All findings are to be recorded on a single document.

Care managers are encouraged to use collateral sources of information as reference points for the reassessment. Sites may also use additional documents, including interview guides or check lists, to collect the information for the reassessment. Information collected in this manner must be incorporated into permanent case documents. Informal notes should not be included in the participant’s file.

Timeframe for reassessment:

- The month of initial enrollment is the foundation for future reassessments.
A grace period of one month on either side of the anniversary month is acceptable. For example, if the participant is enrolled in September, reassessments would always be due in September; however they could be done in August or October and still meet the required timeframe.

This does not apply to LOC redetermination if linked with the reassessment. Each LOC creates the next LOC due date which must not exceed 365 days.

Sites have the option to re-set the reassessment calendar to a month different from the month of initial enrollment as the foundation for scheduling future reassessments. To re-set the reassessment calendar, the reassessment must be completed in less than 12 months and the progress notes must document both the change as being permanent and identify the new reassessment due date.

No participant shall go more than 12 months without a reassessment to convert to the new schedule. Quarterly Home Visits (QHV) would then be adjusted to align with the new schedule maintaining compliance for a face to face contact at three month intervals.

3.630.1 Alternate Discipline Visits
Sites must maintain a multi-disciplinary staffing model and ensure that each participant is seen by both the NCM and the SWCM at least every 12 months for the alternate discipline visit (ADV).

The ADV must be face to face with the participant and may be completed as a Monthly Contact, Quarterly Home Visit, Reassessment, or an additional home visit. For sites that combine the ADV with the reassessment, it is acceptable to take advantage of the one month grace period for the reassessment.

ADV documentation must meet the requirements for the type of visit (Monthly, QHV, RA) and provide review of the participant’s status incorporating the expertise of the opposite discipline (Section 3.820 What Progress Notes Include).

3.640 Care Planning
Care planning is the process of developing an agreement between the participant and care manager regarding identified problems, resources, outcomes to be achieved, and services arranged in support of goal achievement. These are detailed on a care plan (Appendix 22).
The care plan provides a focus for the needs identified in the assessments, organizes the service delivery system to the participant, and helps to assure that the service being delivered is appropriate to address the participant’s needs/problems. The care plan reflects services and resources necessary to support the participant’s ability to live in their community.

The MSSP interdisciplinary care management team must develop a comprehensive care plan for each participant (Section 3.640.3 Care Plan Components; Section 3.640.4 Care Plan Activation: Signatures and Review Process, Appendix 22 Care Plan Form, and Appendix 22a Care Plan Instructions).

The care plan must be written, reviewed at the Care Plan Conference, and signed by the primary care manager and SCM within two weeks of the completed initial assessment or reassessment. As an example:

- If the Initial Health Assessment is conducted on June 1 and the Initial Psychosocial Assessment on June 7, the care plan must be completed and signed by MSSP staff by June 21.

- If the assessments are completed concurrently on June 1, the care plan must be completed and signed by MSSP staff by June 15.

The care plan must:
- Be participant centered,
- Be based on information in the health and psychosocial assessment or reassessment and problem lists,
- Address all appropriate participant needs, and
- Encompass both formal and informal services.

The MSSP Care Plan (Appendix 22) includes:

- Problem statements derived from the problem list based on needs identified during the assessment process. Problem statements are individualized to capture the participant’s functional deficits which provide a clear picture of how the issues impact the participant’s ability to live independently. Similar issues from the problem list may be grouped into one problem statement.

- Measurable goals that are based upon the problem/need, the time frame, the resources available, and the desires/motivation of the participant/family.

- Interventions to address the problems/needs.
Service provider type (informal, referred, purchased) and name of provider/vendor (if known at time of care plan development).

The care plan process also includes the Service Plan and Utilization Summary (Section 7.220 Service Planning and Utilization Summary SPUS; Appendix 25).

The SPUS must list all Care Management, Care Management Support and Purchased Waiver services. The SPUS details the fund code, service provider, services authorized and delivered (unit, type, rate, and cost). This component is not generated at the onset of the care plan process but is tied by the historical tracking of all services provided to each participant on a monthly basis.

3.640.1 General Guidelines:
The MSSP Care Plan (Appendix 22) consists of several elements that are interdependent. They must support each other and combined, validate the necessity and appropriateness of program services.

- **Assessment:** Comprehensive detailed information regarding the participant’s situation detailed in the Health/Psychosocial Assessment and Reassessments.

- **Care Plan:** Identifies the problems, goals, services, and care management activities to be implemented, regardless of the resource or payor. Once a purchase is made using Waiver funds, the name of the item/service purchased must be documented on the care plan.

- **Service Plan and Utilization Summary (SPUS):** Lists each waiver service, noting the vendor, units and cost of service - authorized and delivered.
Participants have the right to refuse specific service(s); however, when a service is refused, the risks and consequences associated with refusing the service must be addressed and documented in the participant’s record (Section 3.700-3.740, Assessing and Documenting Risk).

The care manager is responsible for drafting the care plan document, which is followed by the care plan conference involving at least three parties including the NCM, SWCM, the SCM or Site Director. The purpose of this team conference is to review the information assembled during the assessment process and draft a care plan to address the participant’s situation. The care planning process culminates with the signatures of the primary care manager and SCM which activate the care plan. The timeframe for this process is two weeks from the date of the last re/assessment to Care Plan signature. The participant is also required to sign the Care Plan but has additional time to do so as noted in Section 3.640.4 Care Plan Activation: Signatures and Review Process.

The care plan must be filed as part of the case record. Electronic recording may be utilized; however, a copy of the signed care plan must be in the case record. If care plans are updated electronically when a problem statement or intervention is added, the site must be able to produce a copy of the current document upon request. If a site uses NOAs to reflect changes, including additions, to the care plan, a copy of the NOAs must be in the case record.

Deferred interventions/services must have appropriate justification for the deferral documented in the participant record. The methods of addressing any risk associated with the deferral must be documented. A timeframe for addressing the needs or providing the service(s) must be included in the documentation.

If the care plan contains sensitive information (mental health issues; abuse or neglect by family member), the content may be modified to avoid placing the participant’s health or safety at risk. Details of the situation and the reason for modifying the content of the care plan or the participant’s copy must be documented in the progress notes.

3.640.2 **Emergency Care Plan**

In the event MSSP staff identifies a situation or need of such a critical nature that it must be dealt with immediately rather than waiting for the regular Care Plan process, an Emergency Care Plan may be crafted. In these situations, the written approval of the SCM can initiate a service or purchase in response to this emergency.
The situation must be fully documented in the progress notes. Prior to an Emergency Care Plan being approved, the LOC must be determined, composed, dated and signed by the NCM. The problem/issue and intervention must be included in the appropriate assessment and on the initial care plan.

**3.640.3 Care Plan Components**

Sites may modify the care plan form (Appendix 22); however, the basic integrity and all components of the form must be maintained with space allotted to record the required information.

Although there are similar health and safety issues for all participants, the problem statements, goals, interventions and outcomes must be individualized to address the participant’s needs. The care plan is viewed as a living document and must be updated throughout the year when new needs and/or interventions are identified.

The care plan document must include the following components:

A. **Date(s)**
   - Care Plan Conference date must be documented on the Care Plan form or in the monthly progress note.
   - Duration of Care Plan.
   - Date problem was originally identified/reconfirmed.

B. **Problem Number**
   This column lists problem statements in a sequential manner. As additional problems are identified, new numbers may be added. Care Plan problem statement numbers must be placed into sequential order each year.

C. **Problem Statement**
   Problem statements are derived from the problem lists identified in the assessment/reassessment process. Problem statements can be added during the year as new issues arise.

   1. Problem statements must:
      - be person centered
      - address the participant’s functional deficits
      - support the goals
      - link to the interventions

Care Plans should not contain item-centered problem statements or be based upon a singular intervention.
Grouping of interventions should be based upon the focal objective of the problem statement and corresponding goal. Prior to crafting a new problem statement, the existing Care Plan should be reviewed to determine where an intervention might fit or if a new problem statement is warranted.

2. The problems identified on the care plan must:

- Justify the need for care management and substantiate the need for service delivery, including informal, referred, and purchased services.

- Reflect the multi-disciplinary team collaboration on assessment findings.

If there are problem areas identified that will not be addressed in the care plan, an explanation must be documented in re/assessment or in the progress notes. These include areas that are sensitive in nature or problems the participant chooses not to address through the care management process (Section 3.640.1 General Guidelines).

D. Service Provider Name and Type

The Service Provider and Type section lists the service provider(s) for all services and the type of provider(s) (Informal, Referred, Purchased, Care Management). More than one vendor/provider and type may be entered for an individual service. (Section 3.930, Authorization and Utilization of Services).

I = Informal: a service provided without cost through the participant’s network of family, friends, or other informal helpers (Section 3.1410 Informal Support)

R = Referred: a service (e.g., Meals on Wheels, transportation funded by Title IIIB,) provided without cost through referral to a formal organized program/agency (Section 3.1420 Referred Services).

P = Purchased: a service or item purchased with waiver service funds (Section 3.1430 Waiver Services).

C = Care Management: is the coordination of care and services provided to facilitate appropriate delivery of care and services (Section 3.1430 Waiver Services – Care Management 50, 4.3, and 4.6).
The name and/or type of provider(s) for each service should be entered if known. A generic category of service may be used to define the service in lieu of a specific vendor.

E. Goal
This section lists participant goals for the identified needs or problems. The goal must be measurable and relate to the issues identified in the problem statement while linking to the interventions. The goal should reflect the participant’s input.

Goals specify the skills to be acquired, behaviors to be changed, information to be provided, health and/or psychosocial conditions to be met. Measurable goals must describe desired outcomes and/or achievements.

F. Plan/Intervention
The Plan/Intervention section outlines possible actions, solutions, or interventions that have been identified to address the problem.

All interventions purchased with Waiver Service funds must be listed on the Care Plan. If an intervention is identified after the Care Plan was crafted, the intervention must be added to the Care Plan. Failure to record a purchased intervention on the Care Plan could result in recovery of funds. Handwritten entries are acceptable.

G. Date Resolved/Outcome/Comments
This section can be used to make notations regarding the name of the service provider, the date a service/item was provided, the outcome, and/or general comments. Handwritten entries are acceptable.

3.640.4 Care Plan Activation: Signatures and Review Process
The care plan is written based on the documentation and findings in the assessment. The care manager and SCM must sign the care plan within two weeks of the completion of the re/assessment. These signatures are required to activate the plan and to initiate purchases with waiver funds. Purchases made with waiver service funds prior to care plan activation are subject to recovery.

The participant must also sign and date the care plan at or before the first Quarterly Home Visit (QHV) following the care plan activation. The participant’s signature indicates their acceptance of the plan but is not required prior to the commencement of any services. The period for participant’s signature allows for MSSP staff to review the care plan, in person, with the participant at the time of the first QHV.
Pending receipt of the participant’s signature on the care plan, documentation must demonstrate that the care plan has been reviewed and the participant is in agreement with the provisions. Care managers must discuss all elements of the care plan with the participant. This discussion and the participant’s verbal acceptance must be documented in the progress notes for the first monthly contact unless the participant has signed the care plan prior to the first monthly contact. If the participant’s signature cannot be obtained within the required timeframe, the reason must be documented in the progress notes.

If the participant is unable to sign for themselves, the following individuals may sign for them:

1. **Conservator.** This is a person appointed by a court.

2. **Agent.** This is a person named in the participant’s power of attorney for health care or other legal document.

3. **Personal representative.** This is a person designated by the participant. The designation may be in the form a signed release form (Authorization for Use and Disclosure of Personal Health Information) or verbal statement to the MSSP care manager. Oral designation must be documented in the progress notes.

The care plan must be rewritten annually following the reassessment. Timeframes for obtaining signatures are detailed above.

### 3.640.5 Care Plan Implementation

MSSP interdisciplinary care management teams must maximize the use of the participant’s personal resources and other community resources before purchasing services/items using Waiver Service funds. In authorizing services for a participant, the care manager must use the following order of priorities:

1. Informal: All services available through the informal support of family, friends, etc., must be considered first, unless informal provision of services puts the participant at risk (abuse, unskilled family member providing care).

2. Referred: After the informal support services have been exhausted, referred services funded from other resources (public or private) for which the participant is eligible and which are available in the community, must be used. Medi-Cal/Health Plan, In-Home Supportive Services, Title III are some examples.
When a service is available through Medi-Cal, these resources must be utilized to the maximum extent prior to the purchase of services with waiver funds. Documentation must be included in the participant’s record or available upon request.

3. Purchased: Identify the service/item to be purchased using waiver service funds. Waiver services that are not included in the care plan are subject to recovery. The vendor or vendor type should be listed, if known with preference given to the most cost effective source.

3.640.6 Care Plan Monitoring
Sites must review, verify, and document the following information each month:

- all care management activities,
- the status of each care plan problem statement, and
- the effectiveness of interventions implemented during the month.

The care manager is responsible for monitoring the health, safety and welfare of the participant. The care manager is responsible for discussing with the participant or their representative, the participant’s health status, care being provided, and any other significant changes. Each problem statement must be addressed as it is the focal point of care plan monitoring. Care plan monitoring must be documented in the progress notes each month including the month of reassessment.

Any deferral of interventions/services must be justified in the participant record. Documentation must include a plan and timeframe when the issue will be addressed. The methods of addressing any risk associated with the deferral must be documented and followed up on a timely basis (Section 3.700 – 3.740 Assessing and Documenting Risk).

The SPUS is considered a component of the care plan and must be signed and dated monthly by the care manager to verify that the services were delivered as stated in the care plan and progress notes. This signature indicates that any services purchased with MSSP funds are approved for payment. CDA requires that the final version of the SPUS that includes verified expenditures, be signed and available for review (Section 7.220 Service Planning and Utilization Summary [SPUS]). As participant costs increase, additional levels of approval may be required for the SPUS (Section 3.930, Authorization and Utilization of Services).
3.640.8 Changes to the Care Plan
Care plan documents must be updated/revised when warranted by changes in the participant’s condition, goals or service needs. Documentation of any changes occurring between assessment intervals must be recorded in the progress notes.

Participants must participate in any discussion or plans regarding any changes to their care plan. This participation will be documented in the progress notes with corresponding changes made to the care plan.

A notice of action (NOA) must be sent to participants for any adverse decision regarding waiver enrollment, or when a waiver service is reduced, suspended, terminated or denied (Section 3.1720 Notice of Action). Participants must be informed, in writing, of their right to request a State Medi-Cal Hearing (Appendix 5) regarding any adverse decision about enrollment, reduction, suspension, termination or denial of waiver services.

NOAs are not required for additions to the care plan. If a site chooses to issue a NOA when making additions to the care plan, a copy of the NOA must be maintained in the record as an active component of the care plan.

3.700 Assessing and Documenting Risk
Risk assessment facilitates the systematic exploration of situations that have a high possibility for adverse outcome.

3.710 Goal of Risk Assessment
MSSP participants have the right to refuse suggested interventions or services. If a participant refuses an intervention/service, the site must have a process to verify that any risks associated with the refusal are addressed. In most cases, it is sufficient to document the situation, including that the participant was informed of the possible consequences of their decision.

If a care manager determines that the participant’s action/behavior is detrimental to the participant’s health and/or safety; or places others at risk, the care manager may need to evaluate the best course of action. Situations where there is a high possibility of an adverse outcome (smoking while using oxygen, heating a room using the oven) may require further action on the part of the care manager. Participants have the right to assume risk commensurate with their ability and willingness to understand and assume responsibility for the consequences of that risk. It is the responsibility of the care manager however, to assess if the risk is limited to the participant or if the safety of others would be compromised as well.
3.720 **Assessment of Ability to Assume Risk**

In evaluating the participant’s ability to assume risk an assessment must include the following:

- Can the participant make choices and communicate those choices?
- Can the participant give reasons why the choice was made?
- Does the participant understand the implications of the choice?
- Can the participant consider the consequences of the choice?

3.720.1 **Critical Incident Reporting**

Care managers are mandated to report any known or suspected instances of abuse including physical, financial, and neglect (including self-neglect) to the appropriate local agency (APS, local law enforcement). Sites must include all incidences and known resolutions to CDA on the Quarterly Report.

3.730 **Risk Management**

A negotiated risk agreement (Appendix 24) will be developed when a situation arises where the participant has chosen a course of action that may place them and/or others, including MSSP staff, at risk for a high possibility of an adverse outcome. The risk management plan will be developed by the care manager in collaboration with the participant.

The negotiated risk agreement (Appendix 24) will include at a minimum:

- A description of the situation.
- An explanation of the cause(s) of concern.
- The possible negative consequences to the participant and/or others.
- A description of the participant’s preference.
- Possible alternatives/interventions to minimize the potential risk(s) associated with the participant’s preference/action.
- A description of the services/interventions, if any, that will be provided to accommodate the participant’s choice and minimize the risk.
- Frequency of reassessment of risk.
- The final agreement, if any, reached by all involved parties.
- The signatures of the participant and care manager. If the participant refuses to sign the negotiated risk agreement, the reason must be documented in the progress notes.
The participant’s refusal to cooperate may be grounds to initiate the termination process under reason code 10–Unable/Unwilling to Utilize Care Management or Follow a Care Plan (Section 3.1710, Termination Codes and 6.400, Notice of Action for Termination). The termination process must be documented in the progress notes.

### 3.740 Monitoring of Risk
The status of the negotiated risk agreement must be monitored and documented monthly or at the agreed upon interval in the progress notes. The negotiated risk agreement must be reassessed at intervals mutually agreeable to the participant and care manager. The interval will be determined by the nature of the individual situation.

### 3.800 Progress Notes

#### 3.810 General Requirements
Progress notes must document all care management activity and must address each care plan problem statement monthly, including the month of reassessment. All entries must be legible, dated, signed (Section 5.810, Staff Signatures and Signature Requirements) and conform to record keeping practices as described in Chapter 5. Lack of documentation of ongoing care management activities, including review of all active care plan problem statements, can result in the recovery of care management fees.

#### 3.820 What Progress Notes Include
Progress notes are the ongoing chronology of the participant’s status and care management (Section 3.640.6, Care Plan Monitoring).

Progress Notes should address:

- Health and safety issues.
- The provision of interventions.
- Whether interventions are being delivered/implemented as anticipated.
- The participant’s response to the interventions.
- Whether interventions continue to be necessary.
- Critical incidents reported to Adult Protective Services (APS) and resolution if known.

Progress Notes must include the following:

- The date and type of MSSP staff contact with the participant.
- Documentation addressing the status of each problem statement listed in the care plan.
- A record of all events that affect the participant (hospitalization, contact(s) with other agencies, falls, physician appointments, etc.).

- Discussion or plans between the care manager and the participant regarding any changes to the care plan and the participant’s agreement to the change(s).

- The effectiveness of the interventions to address the needs described in the problem statements.

- Actions taken when interventions do not produce the desired outcome.

- Education provided to the participant and/or caregiver.

- Any significant information regarding the participant's relationship with family, community or any other information which could impact the established goals for the participant's independent living.

Progress Notes for the Quarterly Home Visit should provide an enhanced description of the participant’s change in status and include observations by the care manager specific to the participant’s home environment and the interventions that have been implemented.

Lack of documentation of ongoing Care Management activities, including review of all active care plan problem statements, can lead to recovery of care management fees.

3.900 Managing Participant Services

3.910 Tracking Cost Effectiveness
In addition to care management services provided by the MSSP site staff, the program is authorized to purchase long term services and supports from the list of site’s vendors (Section 3.1430, Waiver Services). MSSP care managers are required to follow service authorization procedures prior to the purchase of Waiver Services.

3.920 The Benchmark and Calculation of Costs
All Medicaid waivers, including MSSP, are required to be cost-effective. The cost-effectiveness of MSSP is reported to CMS through the Annual Report on Home and Community-Based Services Waivers (CMS 372). Each year the formula in this report is used to demonstrate whether the average annual cost per MSSP participant is less than the average annual cost per institutional care-based Medi-Cal recipient.
CDA designed the Benchmark to ensure that MSSP continues to meet this mandate for cost-effectiveness (Appendix 33). Sites are not to enroll applicants whose cost for all Medi-Cal services is projected to exceed 100% of the Benchmark. After an individual has been enrolled and becomes a participant, if their costs are projected to exceed the Benchmark, additional documentation is required (Section 3.150, Able to be Served Within MSSP’s Cost Limitations).

Care managers must be aware of the cost associated with maintaining a participant in MSSP. Case documentation must identify the costs and the plan for managing them within the program limits.

a. The care manager may not authorize costs that exceed 95% of the Benchmark without the approval of the SCM (Section 5.810 Staff Signatures and Signature Requirements SPUS).

b. If the participant’s cost is expected to exceed 120% of the Benchmark, the Site Director’s approval is required (Section 5.810 Staff Signatures and Signature Requirements SPUS).

c. If costs are expected to exceed 120% of the Benchmark for more than three consecutive months, the Site Director’s approval is required, and case documentation should provide:

   • A summary of the availability to the participant of family and friends including the number of hours they provide care, a description of the care provided and why they are unable to provide more care.

   • An analysis for reducing costs by shifting to other sources of care.

   • The clinical prognosis for the participant.

   • Description of the efforts the care manager has made to effect change and the results of these efforts.

   • Identification of the expected outcomes for the participant should termination from MSSP occur.

   d. In the event CDA reviews a record and finds insufficient documentation to support retaining the participant on high cost status, the site will have 30 days in which to bring costs under Benchmark or terminate the participant from the program as ineligible.
3.930 Authorization and Utilization of Services

In authorizing services for a participant, the care manager will use the following prescribed order of priorities (Section 3.640.5, Care Plan Implementation):

1. Informal services available through support of family, friends, etc., must be used whenever available.

2. Referred services may include:
   - Medi-Cal/Health Plan for referrals for services including but not limited to DME, transportation, and specialty assessments (nutrition, occupational therapy).
   - Healthcare providers.
   - Title III Older Americans Act (Section 3.1420, Referred Services).
   - Title XVIII Medicare.
   - Title XIX Medi-Cal (TAR process).
   - Title XX Social Services.
   - Other publicly-funded services.

3. Purchased Waiver services.
   After evaluating the availability of informal support, community resources and referred services and confirming lack thereof, the care manager may request the use of MSSP funds to purchase waiver services (Section 3.1430 Purchased Waiver Services). For any services typically provided by Medi-Cal, evidence of Medi-Cal’s denial must be verified and documented in the case record prior to the use purchased Waiver Services funds.

3.1000 (Section Retired)

3.1100 Hospice

3.1110 (Section Retired)

3.1120 Coordinating MSSP and Hospice Services

Hospice services may be appropriate for some MSSP participants. In order to determine whether MSSP should continue to be involved with the participant after they enroll in hospice, the MSSP care manager must determine what specific services hospice will provide, and what needs (if any) remain.
MSSP should not duplicate or supplant services being provided by hospice. Each case should be evaluated individually because hospice programs differ and the availability of particular services may be contingent on their funding sources.

The MSSP care plan must be updated to include the hospice services in cases where MSSP will continue to work with the participant while they are on hospice. In other situations, where hospice can offer a complete array of services and there is no longer a need for MSSP care management, the MSSP case should be closed.

3.1200 Institutionalization

3.1205 (Section Retired)

3.1210 No Waiver Services Provided During Institutionalization

No Waiver Services are to be initiated for a participant upon placement in a nursing facility or in a hospital with the following two exceptions:

1. The individual is being served under Deinstitutional Care Management (Section 3.1300 Deinstitutional Care Management, and Section 3.1430 Waiver Services; service code 4.6).

2. Personal Care (Service Code 3.2) may be provided for seven (7) calendar days (Section 3.1430 Waiver Services).

Immediately upon notification that a participant has been placed in a nursing facility or hospital, the care manager will attempt to determine the probable length of placement. Wherever possible, pending or ongoing services will be immediately canceled, reduced, or suspended.

If it appears that the participant will be institutionalized or placed more than 30 days, termination procedures should be promptly initiated. A 10 day notification is required (Section 6.400, Notice of Action for Terminations). If there is reasonable expectation that the participant will be institutionalized on a short term basis (30 days or less), termination procedures are not necessary.

During institutionalization, contacts by the care manager to obtain participant status are appropriate. After 30 calendar days of institutionalization, unless definite plans for discharge are being made by the institution and are documented in the participant’s record, the participant must be terminated from MSSP.
3.1300 Deinstitutional Care Management

3.1310 Background
An amendment to the MSSP waiver was approved in 2002 that allows MSSP care managers to begin working with individuals while they are still residents of an institution (acute hospital or nursing facility). Under this amendment, Deinstitutional Care Management (DCM) services can be provided during the last six months of an institutional stay to facilitate the resident’s successful discharge to community living.

The services available under DCM include all of the services currently offered under the Waiver:
- care management - expanded to assist in the planning and preparation for discharge
- purchase of some goods and services (installation of a ramp, provision of money management).

3.1320 Waiver Status of Recipients of DCM Services
Although waiver services may be provided to an institutionalized resident, the individual cannot actually be enrolled into the MSSP waiver. Sites cannot bill for services provided (Section 9.110, Billing Process) while the participant is institutionalized; however, they can report the participant in their active caseload until the date of discharge from the institution. Individuals receiving services under DCM have the same rights as participants, including access to State Fair Hearings to resolve disputes.

3.1330 (Section Retired)

3.1340 Screening for DCM Services
New referrals of individuals who may be appropriate for DCM services will be screened using the site’s established screening tools and processes. The screening tool used will be retained either in the case record (if the individual goes on to receive services) or in a separate file maintained for all referrals that are screened out (Section 3.230, Referrals not Accepted for MSSP Participation).

3.1350 Request for DCM Services

3.1351 Request for DCM Services Form
Persons screened for DCM services will complete a Request for Deinstitutional Services (Appendix 11a) and be given a copy of the form. As noted in Section 3.1310, DCM services are limited to the final six months of an institutional stay. If the discharge decision has not been acted on during that six-month period, the DCM case must be closed. The individual can be referred for DCM services at a later date should their situation change.
3.1352 Denial of DCM Services
Persons screened for assessment of appropriateness of DCM services, but subsequently denied participation, are provided written explanation of the reason for denial in a Notice of Action (Appendix 2) and have the right to a State Medi-Cal hearing in accordance with Welfare and Institutions Code, Sections 10959-67 (Appendix 1).

Persons who choose not to participate, or do not meet program criteria for age, Medi-Cal eligibility, or residence, will be informed they may contact the program at a later date should their situation change. A Notice of Action is not required.

3.1360 Deinstitutional Services Assessment
Following the completion of the Request for Services form, the Deinstitutional Services Assessment (Appendix 11b, c) will be completed. The process of the DCM Assessment is the same as the standard MSSP assessment (Section 3.620, Assessment/Initial Assessments): gather pertinent information relative to the individual’s needs regarding their ability to transition to and live in a non-institutional setting.

For individuals who were terminated from MSSP within three months of requesting DCM services, an abbreviated assessment process may be conducted in lieu of completing the entire DCM Assessment form. At a minimum, this abbreviated assessment will consist of the functional needs assessment grid from the DCM Assessment, a brief summary, and a problem list identifying areas that need to be addressed to facilitate a successful discharge back into a community living situation.

Should the care manager determine that additional information or sections of the DCM Assessment document are necessary to accurately assess the individual’s situation and potential for discharge, they should expand the abbreviated assessment process to accommodate those needs.

3.1370 Plan for Deinstitutional Services
Beginning with the assessment and utilizing any other pertinent information, the care manager will work with the individual to develop a Deinstitutional Care Plan (Appendix 11e). Collaboration between the NCM and SWCM will be reflected in the case record including care plan development and conferencing. The Deinstitutional Care Plan will reflect input from both health and social work disciplines and must be signed by the care manager and SCM to authorize necessary expenditures. The individual will also sign to indicate their agreement with the proposed Deinstitutional Care Plan.
The Deinstitutional Care Plan must be developed within two weeks of the Assessment and list services that will be provided prior to discharge, and an estimate of the MSSP waiver services that will be required upon enrollment into the waiver. As noted in Section 3.1310, the services available under DCM include all services that are offered under the waiver (Section 3.1430 Waiver Services).

Authorization of DCM services will follow the same order of priorities for all MSSP services (Sections 3.640.5 Care Plan Implementation and 3.930 Authorization and Utilization of Services): informal support from family and friends will be utilized first, followed by services available from other public and private resources including the participant’s Medi-Cal Health Plan. Only when these first two resources have been exhausted can MSSP funds be used to purchase waiver services from the list of those defined under the waiver.

On-going communication with the nursing facility/institution staff is critical to ensure coordination of timeframes, activities and services necessary to facilitate a successful discharge to the community.

Progress notes must document all care management activity including inter-disciplinary collaboration while the individual is receiving DCM services. Monthly entries are required and should meet all requirements for MSSP progress notes as described in Section 3.820.

3.1380 Conclusion of DCM Services
There are two outcomes for recipients of DCM services:

1. Qualified and enrolled in MSSP.
   These individuals successfully transition from the facility to the community and enroll in MSSP. The standard enrollment process including all required forms must be completed. The participant is counted in the site’s caseload.

   Billing for DCM services occurs upon discharge (Section 9.110 Billing Process [a]). Sites can only bill once per month for Care Management and Care Management Support services. During the month of enrollment into MSSP, these services should be billed under the waiver rather than included in the DCM billing.

2. Not enrolled in MSSP.
   These individuals do not transition to the MSSP waiver (changed their mind; death; discharged but lack a qualifying Medi-Cal aid code).
Billing for any DCM services rendered occurs as soon as the decision is made not to enroll. (Section 9110 Billing Process [b]).

3.1381 Data Reporting
Upon completion of DCM services, the supervisor will complete the DCM Data Tracking form (Appendix 11h). A copy of this form will be filed in the individual’s case record at the site, and one copy will be transmitted to CDA with the site’s next Quarterly Report.

3.1390 Out of Area Referrals
Each site’s contract with CDA defines the area it serves. It is possible that a site could receive a referral for DCM services where either:

1. The nursing facility/institution where the individual currently resides is outside the site’s service area, but the individual intends to be discharged to a residence within the site’s boundaries; or

2. The facility is in the site’s service area, but the individual intends to live in a residence outside those boundaries.

In addressing these issues, the primary considerations should be to minimize disruption and maximize continuity and quality of services for the individual. If the nursing facility/institution and the individual’s intended residence could reasonably be served by one site, that is the site that should receive the referral and begin work with the individual.

If it is necessary for one site to initiate DCM services and it is known that the individual will have to receive on-going services from another MSSP site, coordination between the initiating and receiving site must be maintained from the beginning. (Section 3.1800, Transfer of Participants Between Sites).

3.1400 Description of Services
There are three major categories of services available to MSSP Waiver Participants. They are: Informal Support, Referred Services, and Waiver Services.

3.1410 Informal Support
These services are provided to the participant at no cost to MSSP. Examples of services include, but are not limited to:

- Spouse
- Family members
- Friend/neighbor
- Religious/spiritual support
- Volunteers
• Charitable Organizations

3.1420 Referred Services

These services are available in the community and funded by sources other than the MSSP waiver. The main sources of these services are:

- **Medicare (Title XVIII):** Title XVIII of the Social Security Act, is the national health insurance program for the elderly and disabled. The Medicare program is divided into the following:
  
  - The hospital insurance portion (Part A) covers in-patient acute care costs and home health agency costs.
  
  - The supplemental medical insurance program (Part B) covers out-patient costs.
  
  - The Medicare Prescription Drug Program (Part D) provides prescription drugs to Medi-Cal recipients.

- **Medicaid Program (Title XIX):** Title XIX of the Social Security Act enables states to provide medical assistance to families with dependent children, aged, blind, permanently and totally disabled individuals who cannot afford such services. The program is called Medicaid nationally and “Medi-Cal” in California. It is administered at the state level by the Department of Health Care Services (DHCS), the Single State Agency for Medicaid.

  The Centers for Medicare & Medicaid Services (CMS) has federal responsibility for monitoring program compliance and financial participation. Medi-Cal services available under the State Medicaid plan include: physician services, hospital services, medications, and other medical benefits (including Durable Medical Equipment).

- **Most MSSP participants receive In-Home Supportive Services under the State Plan. Advocating for participants to receive the appropriate level of service from IHSS and intervening to assure that problems are addressed are regular activities for MSSP care managers. Recognizing the importance of coordinating services between MSSP and IHSS, CDA and DSS have entered into a Memorandum of Understanding (Appendix 44). This agreement provides that county welfare offices (administrators of IHSS) will not count MSSP services as an “alternate resource” in assessments.**
for IHSS. In turn, through its use of Waiver Services, **MSSP may supplement but not supplant IHSS.**

**Medi-Cal and Medicare services may not be purchased with MSSP funds.** Sites are not required to report Medi-Cal or Medicare service costs on the SPUS (with the exception of IHSS). Medi-Cal and Medicare services should be documented on the care plan if known.

- **Title III, Older Americans Act:** Title III services are provided by local agencies under contract with the Area Agency on Aging (AAA). The availability of these services differ across the State. Refer to Appendix 36, Title III Services, for the range of services funded by Title III through AAA. Services received by a participant through Title III should be referenced on the Care Plan although they are not reported in the MSSP automated services system (SPUS).

- **Coordinated Care Initiative:** Sites that are participating in the CCI demonstration project will be coordinating service delivery with the respective health plans. Services that are provided to a MSSP participant by the Health Plan and that are complementary to basic medical services should be referenced on the Care Plan although they are not reported in the MSSP automated services system (SPUS).

- **Additional Community Resources:** Services provided by any other source. These services, while available to participants and included in care plans, are not reported in the MSSP automated services system (SPUS).

### 3.1430 Purchased Waiver Services

To provide for the additional services needed by the program’s frail elderly participant, MSSP requested and received waivers under Title XIX (Medi-Cal). The waivers added several services to those that may be provided using existing Title XIX funds.

Waiver Services funds cannot be used to purchase services or items until the preceding categories of services have been exhausted. Family members will **not** be reimbursed for the provision of any service provided under the Waiver.

The following criteria must be met and documented in the case record:

- The assessment identifies the need for the interventions (services and/or items) including how they are a necessary support for the
participant to remain in the community, and the care plan specifies the service(s)/item(s).

- For DCM participants, the record documents the participant is receiving deinstitutional care management services, and the proposed interventions (services/items) are required to facilitate discharge from the institution to a community residence, and the care plan specifies the services/items.

- The services/items are unobtainable through other resources.

- The services/items are necessary to preserve the participant’s health, improve functional ability, and assure maximum independence, thereby preventing elevation to a higher level of care and avoiding more costly institutionalization.

Licensing and certification requirements for specific Waiver Services are summarized in Appendix 26.

The services approved for purchase under the MSSP waiver are:

**Adult Day Support Center (1.0): (Section Retired)**

**Adult Day Care (1.1):** Adult day care centers are community-based programs that provide non-medical care to persons 18 years of age or older in need of personal care services, supervision or assistance essential for sustaining the activities of daily living or for the protection of the individual for less than a 24-hour basis. The State Department of Social Services (DSS) licenses these centers as community care facilities.

Adult Day Care services may be provided when the participant’s plan of care indicates that the service is necessary to reach a therapeutic goal or provides respite for the family.

**Housing Assistance (2.2, 2.3, 2.4, 2.5 and 2.6):** these services are necessary to ensure the health, welfare and safety of the participant in their physical residence or home setting. Services may include provision of physical adaptations and assistive devices, and emergency assistance in situations which demand relocation and assistance to obtain or restore utility service.

**Minor Home Repairs and Adaptive Equipment (2.2):** minor home repairs do not involve major structural changes or major repairs to the dwelling. Adaptive equipment is defined as those services necessary for access (ramps, handrails, items above what are covered by Medi-Cal and,
installation), safety (electrical wiring, smoke alarms, plumbing repair), or security (locks).

Eligible participants are those whose health and/or safety or independence are jeopardized because of deficiencies in their place of residence.

This service is limited to participants who own and reside in their own home, or those in rental housing where the owner refuses to make needed repairs or otherwise alter the residence to adapt to specific participant needs. Written permission from the owner (including provision for removal of modifications, if necessary) is required before undertaking repairs or maintenance on rented/leased premises. All services shall be provided in accordance with applicable State or local building codes.

**Non-medical Home Equipment (2.3):** includes those assistive devices, appliances and supplies that are necessary to assure the participant’s health, safety and independence. This includes but is not limited to the purchase or repair of nonmedical home equipment and appliances such as refrigerators, stoves, microwave ovens, blenders, kitchenware, heaters, air conditioners, fans, washing machines, dryers, vacuum cleaners, furniture (mattresses and bedding, lamps, tables, couches, chairs), towels, medication dispensers and emergency supply kits.

Waiver funds may **not** be used to purchase clothing or shoes of any type.

**Emergency Move (2.4):** involves facilitating a smooth transition from one living situation to another. Eligible participants are those who, due to loss of residence or the need for a change in residence, require assistance with relocation. Services may be provided by moving companies or other individuals who can guarantee the safe transfer of the participant’s possessions.

Activities may include materials and labor but may **not** include rent or deposits on housing or storage units.

**Emergency Utility Service (2.5):** allows for payment of utilities only when the participant has no other resources to meet this need.

The participant must be at risk to receive or has already received a shut-off notice and the potential shut off of utility services would place the health and safety of the participant in jeopardy.
**Temporary Lodging (2.6):** allows for payment of lodging for those participants who must travel long distances for medical treatments unavailable locally. Temporary lodging is also available in the event of an emergency.

Lodging rates shall not exceed State per diem limits; these limits vary depending on geographic area. State per diem limits can be found at the following link:

http://www.calhr.ca.gov/employees/Pages/travel-reimbursements.aspx

**Supplemental Chore (3.1):** is for purposes of household support and applies to the performance of household tasks rather than to the care of the participant. Chore activities are limited to: household cleaning, laundry (including the services of a commercial laundry or dry cleaner), shopping, food preparation, and household maintenance. Instruction in performing household tasks and meal preparation may also be provided to the participant under this category.

This service is for purposes of household support for those services above and beyond those available through the In-Home Supportive Services (IHSS) Program or to participants that are not eligible for IHSS.

Examples include:

1. The MSSP participant has not yet been assessed for IHSS, and needs services in the interim until IHSS can be arranged.

2. The regular IHSS provider is not available.

3. IHSS services are in place; however, MSSP has assessed a greater need. In these cases MSSP will advocate with IHSS for increased time for those services before authorizing expenditure of waiver funds.

**Services purchased using 3.1 can supplement but not supplant IHSS.**

**Supplemental Personal Care (3.2):** is provided to those participants whose needs exceed the maximum amount available under IHSS or who are in circumstances where the individual lacks a provider.

Services under this category provide assistance to the participant to maintain bodily hygiene, personal safety, and activities of daily living which are essential to the health and welfare of the recipient.
These tasks are limited to non-medical personal care services such as:

- Feeding.
- Bathing.
- Oral hygiene.
- Grooming.
- Dressing.
- Care of and assistance with prosthetic devices.
- Rubbing skin to promote circulation.
- Turning in bed and other types of repositioning.
- Assisting the individual with walking.
- Transferring.

Instruction in self-care may also be provided and may include assistance with preparation of meals, excluding the cost of the food.

Any household chores which are performed by the personal care worker and are ancillary to the provision of the participant’s care may be included in this category but should not be the central activity. Therefore when bed linen is soiled, it may be changed, washed and put away.

When a personal care service is to be performed by a caregiver, the duties will be limited to those allowed by the worker’s employer, or permissible according to the Board of Registered Nursing policy on unlicensed assistive personnel, and as permitted by the worker’s certification (if applicable).

Personal care service providers may be paid while the participant is institutionalized. This payment is made to retain the services of the care provider and is limited to seven (7) calendar days per institutionalization.

Purchase of personal care supplies may be covered where there are no other resources. These items include supplies not covered by Medi-Cal. Waiver Service funds may not be used to purchase Over the Counter (OTC) medications or remedies including topical ointments with the exception of those used with incontinence.

**Services purchased using 3.2 can supplement but not supplant IHSS.**

**Supplemental Health Care (3.3):** addresses the care of health problems by appropriately licensed or certified persons when such care is not otherwise available. These services will be provided based on the following criteria:
• The assessment identifies need for this support and the care plan reflects the required service(s).

• MSSP must utilize all of the health care services available under Medicare, Medi-Cal/Health Plan, and other health coverage prior to purchasing these services using Waiver funds.

• This service supplements benefits provided by the existing Medicare and Medi-Cal programs including managed care, using providers who meet standards under Provider Qualifications: Licensure and Certification, Appendix 26.

• The service is provided by authorized individuals when such care is prescribed or approved by a physician.

• Services may include the following professionals/services:

  1. Pharmacists: pharmacy consultations.

  2. Nutritionists/Registered Dietitians: nutritional assessment or counseling.

  3. Other health professionals specific to the identified need of the participant.

**Supplemental Protective Supervision (3.7):** ensures provision of supervision in the absence of the usual care provider to persons in their own homes who are very frail or may suffer a medical emergency, to prevent immediate placement in an acute care hospital, nursing facility, or other 24-hour Residential Care Facility for the Elderly (RCFE). Such supervision does not require medical skills and can be performed by an individual trained to summon aid in the event of an emergency.

  This service may also include checking on a participant through a visit to the participant’s home to assess the situation during an emergency.

**Care Management (50, 4.3 and 4.6):** assists participants in gaining access to needed waiver and other services including medical, social, and other services, regardless of the funding source.

Care managers are responsible for ongoing monitoring of the provision of services included in the participant’s plan of care. Additionally, care managers initiate and oversee the process of recertification of participant
level of care, assessment, reassessment, and monthly review of care plans.

**Site-Provided Care Management (50):** MSSP care management includes:

- Assessment.
- Care plan development.
- Identification, coordination and authorization of services.

MSSP utilizes a care management team comprised of a nurse and social worker. The team is responsible for care management services including the assessment, care plan development, service authorization/delivery, monitoring, and follow up components of the program.

**Purchased Care Management (PCM)(4.3):** typically care management services are provided solely by site care management staff. However, participants have the right to request care management by qualified outside vendors (2.010 Minimum Qualifications). In certain instances, the site may elect to utilize Purchased Care Management.

When the site’s Care Management staff is unavailable due to a medical leave of absence (three months or less), Purchased Care Management services can be used for temporary coverage. The individual must meet minimum qualifications of the position (2.010 Minimum Qualifications). PCM cannot be used to fund permanent staffing needs of the site.

Additional case-specific resources may be purchased under PCM: social and legal and/or paralegal specialists in the community in order to augment the resources and skills of site-based case managers. Examples include the purchase of skilled diagnostic and consultant services by social and legal or paralegal professionals. Fees necessary to procure birth certificates or other legal documents required for establishment of public benefits or assistance are also covered.

**Deinstitutional Care Management (DCM) (4.6):** is used ONLY with individuals who are institutionalized (Section 3.1300 Deinstitutional Care Management). It allows care management and waiver services to begin up to 180 days prior to an individual’s discharge from an institution. It may be used in two situations, as follows:
1. Where MSSP has gone into a facility (nursing facility or acute hospital) to begin working with a resident to facilitate their discharge into the community.

2. Where a prior MSSP participant is institutionalized and MSSP services are necessary for the person to be discharged back into the community.

All services (monthly Care Management Support and Care Management, plus any Waiver services) provided during this period are combined into one unit of DCM and billed upon discharge. For those individuals who do not successfully transition to the waiver, all services provided are combined into one unit of DCM and billed at the end of the month the decision is made to cease MSSP activity (Section 9.110 Billing Process).

**Respite (5.1, 5.2):** Respite purchased with Waiver Service funds includes the supervision and care of a participant while the family or other individuals who normally provide unpaid informal care take short-term relief or respite. Respite may also be needed in order to cover emergencies and extended absences of the regular paid caregiver.

In situations where a caregiver provides both paid and unpaid care, it is important to distinguish between providing respite (for unpaid time) and substitution or augmenting paid hours. An example is when a family member is being paid by IHSS as the participant’s caregiver for a certain number of hours and tasks, but this caregiver also puts in time that is not reimbursed by IHSS. If the IHSS hours are insufficient, the first recourse is to intercede with IHSS and advocate for a reassessment to incorporate the additional necessary care. If unmet needs remain and there is justification to expend waiver funds, appropriate services to consider include:

- 3.1 (Supplemental Chore)
- 3.2 (Supplemental Personal Care)
- 3.7 (Supplemental Protective Supervision)

It is not appropriate to use waiver service funds to purchase any hours for which an caregiver receives pay. If the caregiver needs a break or vacation, a substitute or temporary provider should be found to work the hours allocated by IHSS (the regular caregiver would not be paid for this time since they would not be working). Coverage of the unpaid hours could be considered for respite under the waiver.

Services may be provided In-Home (5.1) or Out-of-Home (5.2).
Waiver Service funds will not be used for the cost of room and board except when provided as part of respite care in a facility approved by the State that is not a private residence. Individuals providing services in the participant's residence shall be trained and experienced in personal care, homemaker services, or home health services, depending on the requirements in the participant's care plan.

**Transportation (6.3 [hour] and 6.4 [one-way trip]):** these services provide access to the community (non-emergency medical transportation to health and social service providers) and special events for participants who do not have means for transportation or whose mobility is limited, or who have functional disabilities requiring specialized vehicles and/or an escort.

These services are different from the transportation service authorized by the Medi-Cal which is limited to medical services or participants who have documentation from their physician that they are medically unable to use public or ordinary transportation.

Informal services such as family, neighbors, friends, or community agencies which can provide this service without charge must be utilized whenever possible.

Transportation services are usually provided under public paratransit or public social service programs (Title III of the Older Americans Act) and shall be obtained through these sources without the use of MSSP resources, except in situations where such services are unavailable or inadequate.

Service providers may be:

- paratransit subsystems of public mass transit.
- specialized transport for the elderly and handicapped.
- private taxicabs when they are subsidized by public programs or local government to serve the elderly and handicapped.
- private taxicabs when no form of public mass transit or paratransit is available or accessible.
- contracted vendors that offer transportation as one of the array of services.
Escort services may be authorized for those participants who cannot manage to travel alone and require assistance beyond what is normally offered by the transportation provider.

**Nutritional Services (7.1, 7.2, and 7.3)**: these services may be provided daily, but are not to constitute a full nutritional regimen (three meals a day) [42 CFR 440.180 (b)].

**Congregate Meals (7.1)**: meals served in congregate meal settings for participants who are able to leave their homes or require the social stimulation of a group environment in order to maintain a balanced diet.

This service should be available to MSSP participants through Title III of the Older Americans Act. MSSP funds shall only be used to supplement congregate meals when funding is not available or is inadequate through Title III or other public or private sources.

**Home Delivered Meals (7.2)**: prepared meals for participants who are homebound, unable to prepare their own meals and have no caregiver at home to prepare meals for them. The primary provider of this service is Title III of the Older Americans Act. Waiver Service funds shall only be used to supplement home-delivered meals when they are unavailable or inadequate through Title III or other public or private sources.

**Food (7.3)**: provision of food staples is limited to purchase of food to support a participant’s return home following institutionalization.

Oral Nutritional Supplements (ONS): Effective May 1, 2014, prescribed enteral nutrition products are a Medi-Cal covered benefit, subject to the Medi-Cal list of enteral nutrition products. The tube-feeding only restriction (with exceptions) was removed from the benefit that was implemented on October 1, 2011.

As Medi-Cal may cover ONS, efforts must be made to obtain ONS through a Medi-Cal Treatment Authorization Request (TAR). The process must be documented in the monthly progress notes.

If ONS are to be purchased with waiver services funds, the following must be recorded in the participant record:

- A nutritional screen (Appendix 21 or comparable assessment) is conducted by the primary care manager in consultation with the nurse care manager. The Progress Notes must reflect the collaboration between the SWCM and NCM.
The use of home-prepared drinks/supplements (instant breakfast, pureed food) has been explored and found not to meet the participant’s needs.

All other options for payment of ONS have been exhausted.

If all three criteria have been satisfied, ONS may be purchased initially for a period of three months. Concurrently, the participant’s physician must be notified and a physician order must be obtained. The physician’s order must be renewed on an annual basis.

When the participant or family is purchasing ONS, the care manager should advise them to notify the participant’s physician.

**Protective Services (8.3, 8.4 and 8.5):** these services include protection for participants who are isolated and homebound due to health conditions; who suffer from depression and other psychological problems; individuals who have been harmed, or threatened with harm (physical or mental) by other persons or by their own actions; or those whose cognitive functioning is impaired to the extent they require assistance and support in making and carrying out decisions regarding personal finances.

**Social Support (8.3):** this service includes periodic telephone contact, visiting or other social and reassurance services to verify that the individual is not in medical, psychological, or social crisis, or to offset isolation.

These services may be provided by volunteers or through Title III of the Older Americans Act; however, these services may not be available in a particular community. The waiver will be used to purchase social support only if the service is unavailable in the community or is inadequate as provided under other public or private programs.

Expenses for activities and supplies required for participation in rehabilitation programs, therapeutic classes and exercise activities can also be provided.

**Therapeutic Counseling (8.4):** this service includes individual or group counseling to assist with social, psychological, or medical problems which have been identified in the assessment process.

Therapeutic counseling is essential for preventing some participants from being placed in a nursing facility. This service may be utilized in
situations where participants may face crises, severe anxiety, emotional exhaustion, personal loss/grief, confusion, and related problems.

**Money Management (8.5):** this service assists the participant with activities related to managing money and the effective handling of personal finances. Services may be either periodic or as full-time substitute payee. Services may be provided by organizations or individuals specializing in financial management or performing substitute payee functions.

**Communications Services (9.1 and 9.2):** these services are for participants with special communication problems such as vision, hearing, or speech impairments and persons with physical impairments likely to result in a medical emergency. Services shall be provided by organizations such as:

- Speech and hearing clinics.
- Organizations serving blind individuals.
- Hospitals.
- Senior citizens centers.
- Providers specializing in language translation and interpretation.
- Individual translators.
- Telephone companies or other providers specializing in communications equipment for disabled or at-risk persons.

**Communication: Translation/Interpretation (9.1):** the provision of translation and interpretive services for purposes of instruction, linkage with social or medical services, and conduct of business essential to maintaining independence and carrying out the Activities of Daily Living (ADL) and Instrumental Activities of Daily Living (IADL) functions.

**Communication Device (9.2):** the rental or purchase of 24-hour emergency assistance services, installation of a telephone, assistive devices for communication for participants who are at risk of injury or institutionalization due to physical conditions likely to result in a medical emergency.

Monthly telephone charges are excluded from this category and are not permissible.

Purchase of emergency response systems is limited to those participants who live alone, or who are alone for significant parts of the day, have no regular caregiver for extended periods of time, and who would otherwise
require extensive routine supervision. The record must document consideration of available options and that the participant is able to understand and utilize the service and/or item being funded through Waiver Services.

The following are allowable:

1. Medic-alert type bracelets/pendants.
2. Intercoms.
3. Emergency response systems (Life-lines).
5. Monitoring services and devices (baby monitor).
7. Telephone adaptive devices not available from the telephone company or California Technology Assistance Project (CTAP).
8. Other electronic devices/services designed for monitoring or to summon emergency assistance.
9. Medication reminder services or devices.

Telephone installation/purchase or reactivation of service will only be authorized to allow the use of telephone-based electronic response systems where the participant has no telephone, or for the isolated participant who has no telephone and who resides where the telephone is the only means of communicating health needs. Waiver service funds may not be used for ongoing monthly fees for services/plans.

3.1500 Service Monitoring and Care Management Follow Up

3.1510 Recording Guidelines
Recording of monitoring and follow up activities is an integral part of care management activity. The documentation process includes obtaining and analyzing information, and incorporating the results of this analysis into plans for future action and follow up.

It is important to capture the results of authorized services and any change in the participant’s situation that affects the care plan. The documentation
should serve to clarify both the necessity and appropriateness of all services (Section 3.820, What Progress Notes Include).

### 3.1520 Monitoring Activities

The care manager serves as a resource manager who arranges for timely, effective, and efficient mobilization and allocation of services to meet the participant’s needs as defined in the care plan.

Care management monitoring and follow-up activities must occur at regular intervals that meet or exceed the following minimum parameters:

- **Monthly contact** – may occur by telephone or face-to-face.
- **Quarterly home visit** – face to face in the participant’s home (not to exceed 3 month intervals).
- **Reassessments** – face to face in the participant’s home conducted annually not to exceed 13 months (one month grace period).
- **LOC recertification** – face to face or by record review (not to exceed 365 days from prior LOC).
- **Alternate discipline visit** – face to face visit in the participant’s home conducted annually. This visit may be conducted as a monthly contact, quarterly visit, or reassessment, but should be within 12 month intervals. If the site conducts the alternate discipline visit at the reassessment, it is acceptable to take advantage of the one month grace period.

Monitoring includes review of the participant’s status which encompasses, but is not limited to, addressing each problem statement identified on the care plan. Monitoring captures the care management activities which are then documented in the written record.

The content of follow up activities should include:

- Providing education to the participant/family and other informal support persons so that services provided by the informal support network can continue at the existing or an increased level;
- Discussing more effective utilization of services with the participant and family/caregivers;
• and/or interdisciplinary collaboration and crisis intervention as needed.

Follow-up activities also encompass service coordination such as:

• Acquisition and/or implementation of services through referral or purchase as specified in the participant’s care plan, including the evaluation of the effectiveness of the intervention(s).

• Coordination of services and support programs.

• Collection and distribution of information.

• Measurement of progress toward the goals stated in the care plan.

• Revision of the care plan as necessary.

The above should be clearly detailed in the participant’s record (Section 3.800 Progress Notes).

3.1530  (Section Changed to 3.030)

3.1600  (Section Changed to 3.040)

3.1700  Termination
The case record must contain documentation of the relevant actions and decisions leading up to the termination of a participant’s participation in MSSP. Termination plans must include how services will be provided after the participant leaves MSSP, except for reason codes 1, 7 and 10.

Rescission of Termination: A former MSSP participant can be reinstated into the program without completing a reenrollment packet if they return within 30 days of the termination date. The site shall determine if a complete initial assessment is needed or if a reassessment will suffice for reinstatement. The rationale and justification for electing to complete an initial assessment or reassessment must be documented in the progress notes and the care plan revised accordingly.

3.1710  Termination Reason Codes
Termination actions are reported into the program’s data system by completing the Termination section of the Client Enrollment/Termination Form (CETIF; Appendix 17).
Participants may be terminated from MSSP for any one of the reasons coded as follows:

1. Death.
2. Moved out of the area.
3. No longer desires services.
4. Other.
5. No longer certifiable for placement in a nursing facility.
6. No longer Medi-Cal eligible.
7. Institutionalization.
8. High Cost: service costs exceed or are expected to exceed 120% of the site’s "benchmark" for more than three consecutive months, and continued services cannot be justified according to the criteria listed in Section 3.930 Authorization and Utilization of Services.
9. No longer MSSP/Medi-Cal eligible. Participant may still be eligible for Medi-Cal, but no longer with an aid code that qualifies for MSSP; including unable to meet share of cost requirement through In-Home Supportive Services.
10. Unable/unwilling to follow the care plan; unable/unwilling to utilize care management effectively.

3.1720 Notice of Action
State law and Medi-Cal regulations require a Notice of Action (NOA) to be sent to an applicant who is denied eligibility at point of application (Appendix 2; Section 3.230 Referrals not Accepted for MSSP Participation, and 3.310 Non-enrolled Persons) or for an adverse decision regarding a reduction, suspension, termination or denial of waiver services (Appendix 4; Section 3.640.8 Changes to the Care Plan), or to a MSSP participant who is terminated from the program for the following reason codes: 2, 3, 4, 5, 7, 8, 9 or 10 (Appendix 2, Section 3.1710 Termination Reason Codes).

Timeframes required for mailing NOA's are specified in Chapter 6 Participant Rights, Section 6.400 Notice of Action for Terminations.

The NOA informs the applicant/participant of rights to a fair hearing if they are dissatisfied with the termination action, change in services, or denial of
entry into MSSP (Chapter 6, Participant Rights). A copy of the NOA must be filed in the case record.

3.1730 Re-enrollment

Unless the re-enrollment is as a result of a rescission of termination (Section 3.1700 Termination) whenever a participant re-enrolls in MSSP, the process is similar to the initial enrollment process.

There are two levels for re-enrollment – persons re-enrolled within 31-90 days following program termination, and persons re-enrolled that have been terminated from MSSP for more than 90 days.

The following forms must be completed and retained in the record for persons who are being re-enrolled within 30-90 days of their termination:

- AUDPHI’s
- LOC Certification
- Initial Health Assessment (Appendix 18) and Initial Psychosocial Assessment (Appendix 19) or Reassessment (Appendix 20). The record should support the selection of re/assessment.
- Care Plan

The following forms must be completed and retained in the record for persons who are being re-enrolled after termination from the program for a period greater than 90 days:

- Application
- AUDPHI’s
- LOC Certification
- Initial Health Assessment (Appendix 18)
- Initial Psychosocial Assessment (Appendix 19)
- Care Plan

The participant’s original MSSP number will be reactivated (Section 7.560 MSSP Participant Codes). The re-enrollment anniversary date will be the participant’s new anniversary date.

3.1800 Transfer of Participants Between Sites

When a participant of one MSSP site relocates to an area served by another MSSP site, management services can continue at the new site, but only if the new site has an available vacancy.

To facilitate this transition, the sending site and the receiving site must work together and coordinate the transfer.
3.1810 Responsibilities of the Sending Site
The sending site should:

- Prepare the participant to expect that services may be different. There is no guarantee that services they received at one site will be replicated at another.

- Contact the receiving site early in the process to facilitate enrollment.

- Obtain a signed release from the participant to provide copies of pertinent case documents (current assessment, care plan, recent progress notes) to the receiving site. If there are documents from other sources (recent discharge summaries, report from a treating physician), the sending site must obtain releases if these documents are to be shared.

3.1820 Responsibilities of the Receiving Site
The receiving site should:

- Facilitate the enrollment process to coordinate with the participant’s moving plans.

- After the participant has moved to their new home, complete the enrollment process including a new application, release forms, assessments and care plan. The receiving site must follow the MSSP re-enrollment process for the transitioning participant (Section 3.1730 Re-enrollment) but will assign a new MSSP number.

3.1830 Coordinate Billing
Only one site can bill for an individual participant in any given month. The sending and receiving sites will need to agree on the last month to be billed by the sending site and the first month to be billed by the receiving site.