Modernizing California's Aging Network

Senate Bill 1249 Quarterly Stakeholder Update

July 7, 2026

Housekeeping

- Live ASL interpreting and automated captioning are available.
- All participants will be muted during the presentation.
- This webinar is being recorded.
- A recording of this webinar and the presentation will be made publicly available.
- If you have questions or comments, please submit to ca2030@aging.ca.gov.

California Department of AGING

Nicole Shimosaka

Chief Deputy Director

Welcome

Today's Update

1. Modernizing the Aging Network
2. Statewide Services Update
    - Minimum Proportion Status Report
3. Planning and Service Area (PSA) and Area Agency on Aging (AAA) Designation Update
4. Intrastate Funding Formula Update
5. Next Steps

Targeting the Greatest Need

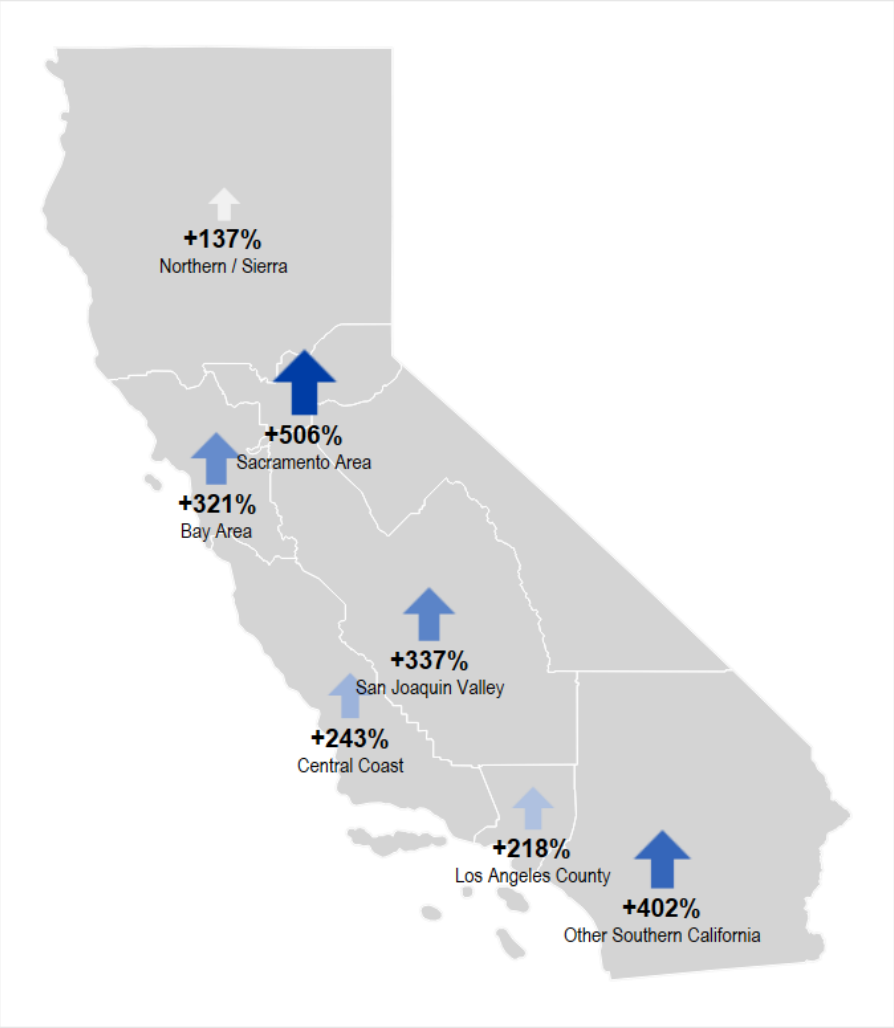
	of 60+ Population	of 60+ Low-Income	of 60+ Disabled	of 60+ Minority	of 60+ Geographic Isolation
Highest Concentrations	Trinity	Imperial	Imperial	Imperial	Alpine
	Plumas	Trinity	Merced	Kings	Modoc
	Mariposa	Kern	Shasta	San Francisco	Plumas
	Nevada	Merced	Tehama	Merced	Mariposa
	Calaveras	Tulare	Kings	Los Angeles	Trinity
Lowest Concentrations	San Bernardino	Napa	Nevada	Tuolumne	Contra Costa
	Tulare	Contra Costa	San Mateo	Amador	Los Angeles
	Kern	San Mateo	Alpine	Plumas	Alameda
	Merced	San Benito	Marin	Sierra	Orange
	Kings	Marin	Mono	Nevada	San Francisco

*Examples shown are illustrative and reflect current-year validated data sources

60+ Population Growth Trends (1980-2020)

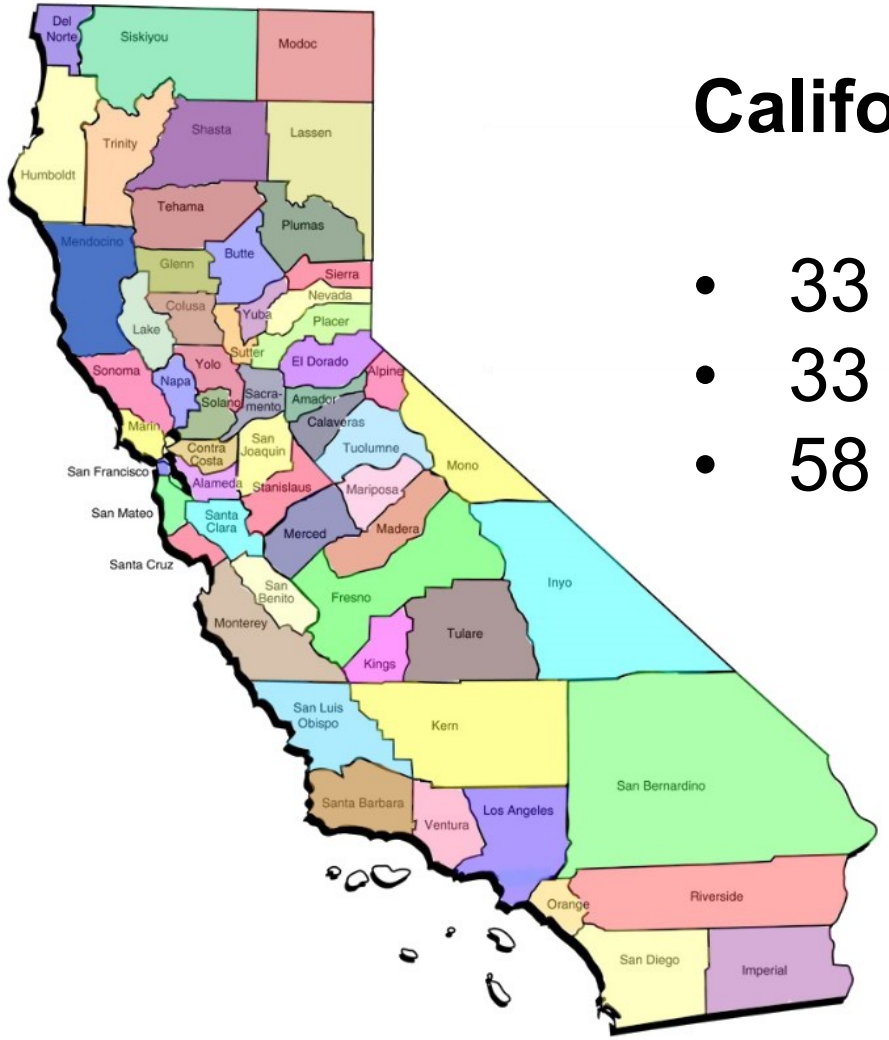
		PSA	Counties	1980 Pop. (60+)	2020 Pop. (60+)
Highest Growth Rates	354%	29	El Dorado	13,056	59,271
	296%	21	Riverside	134,415	532,749
	227%	4	Nevada, Placer, Sacramento, Sierra, Sutter, Yolo, Yuba	168,682	551,928
	216%	20	San Bernardino	125,633	396,656
	215%	7	Contra Costa	90,044	283,450
Lowest Growth Rates	111%	8	San Mateo	91,379	192,808
	104%	19 & 25	Los Angeles	1,059,829	2,167,129
	104%	26	Lake, Mendocino	22,629	46,053
	83%	3	Butte, Colusa, Glenn, Plumas, Tehama	47,993	87,965
	51%	6	San Francisco	137,869	207,862

California's Demographics Have Changed



Region	60+ Population 1980	60+ Population 2020	60+ Population 2060	Percent Change 1980 - 2060
Sacramento Area Counties	154,283	506,537	934,780	506%
Other Southern California Counties	772,038	2,201,297	3,877,069	402%
San Joaquin Valley	296,986	703,136	1,299,168	337%
Bay Area Counties	752,611	1,672,439	3,166,640	321%
Central Coast Counties	212,191	507,706	726,773	243%
Los Angeles County	1,054,622	2,039,008	3,349,840	218%
Northern / Sierra Counties	171,203	383,528	404,916	137%

California's Aging Network



California's Aging Network includes:

- 33 Planning and Service Areas
- 33 designated Area Agencies on Aging
- 58 counties served

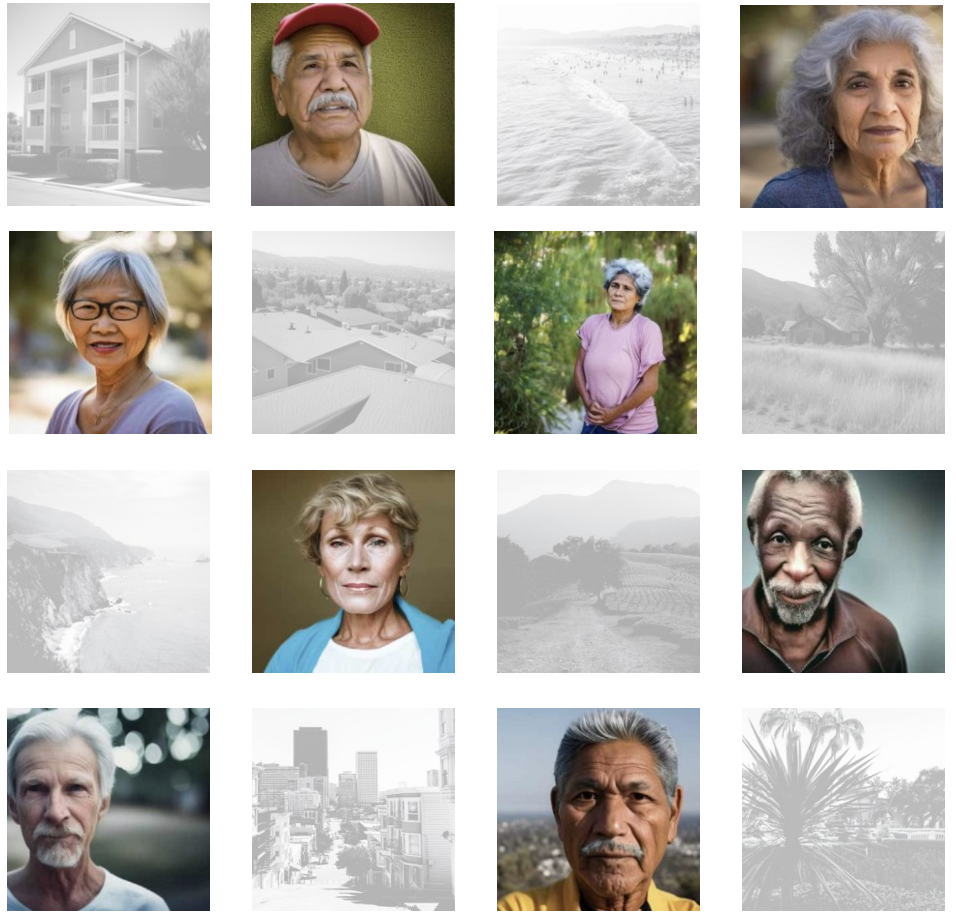
One Statewide Network, Many Local Models

No Two AAAs are the Same

- **Governance:** County, city, nonprofit, or joint powers authority
- **Service model:** Direct services, contracted services, or both
- **Geography:** Single-county, multi-county, urban, rural, and frontier
- **Staffing:** Approximately 2 to more than 600 employees
- **Annual budgets:** Approximately $1 million to nearly $30 million

Traits of a Future-Ready Aging Network

1. Aging and Disability Forward
2. Inclusive and Equitable
3. Well-Known and Accessible
4. Consistent
5. Locally Responsive
6. Strategic and Action-Oriented
7. Performance-Based and Outcomes-Driven
8. Integrated



Senate Bill 1249 (Roth) Became Law in 2024

The California Commission on Aging, with technical assistance from the California Department of Aging, initiated SB 1249 to implement the recommendations from the CA 2030 Steering Committee and stakeholder input.

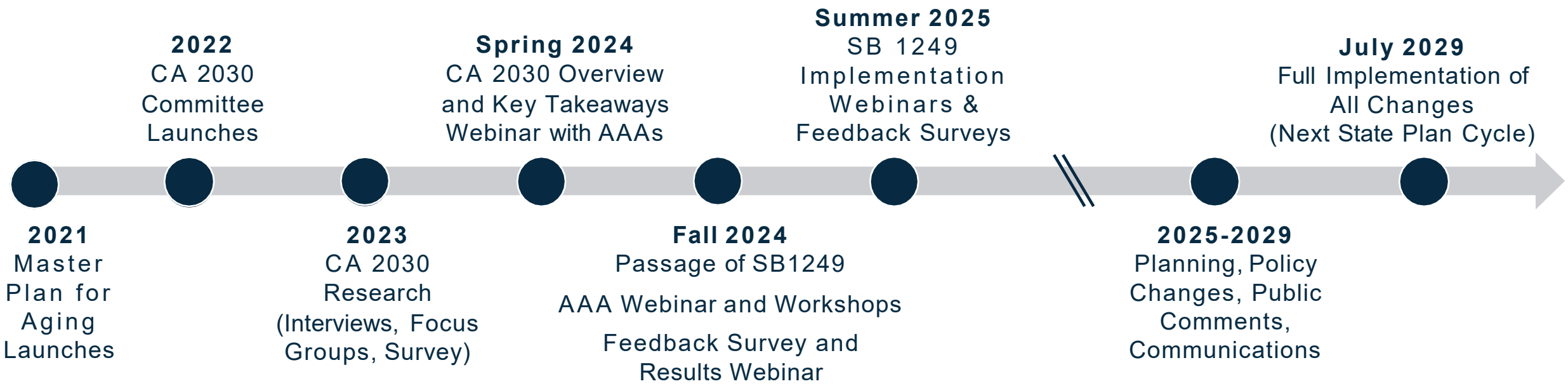
SB 1249 focuses on three primary areas:

1. Adopting statewide core services with performance measures.
2. Clarifying Area Agency on Aging (AAA) designation and de-designation criteria and establishing Planning and Service Area (PSA) rules.
3. Updating the Intrastate Funding Formula (IFF).

SB 1249 Aligns with Local Planning Cycles

- California currently has an approved State Plan on Aging, effective October 1, 2025 – September 30, 2029.
- Modernization efforts in SB 1249 provide AAAs with adequate lead time to plan for fiscal, programmatic and governance changes.
- The timeline is driven by the next State Plan Cycle, allowing AAAs, stakeholders and the Legislature to weigh in before any changes are finalized.

Tracking our Progress



Stakeholder Engagement to Implementation

From CA 2030 engagement to SB 1249 implementation

ENGAGEMENT
2022-2023

10	Steering Committee meetings
33	AAA individual interviews
80	State, local & national expert interviews
5	Public webinars
17,700	Older adult survey responses

LEGISLATION
2024

Senate Bill 1249 (Roth) passed the Legislature and was signed into law by the Governor

IMPLEMENTATION
2025-2029

Workshop	CDA and C4A half-day planning session
9	Webinars for AAAs and partners
4	Topical surveys with all 33 AAAs
Tool	Funding calculator released
Ongoing	Quarterly SB 1249 implementation meetings

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Statewide Services Update

Building More Consistent Statewide Services

SB 1249 calls for California to:

- **Identify Core Services**
- **Define meaningful measures**
- **Strengthen reliable data**
- **Support continuous improvement**

Core services: Nutrition, Information & Assistance (I&A), Caregiver Supports

Goal: Californians can count on consistent access and quality, while communities retain flexibility in how services are delivered locally.

Building the Data Foundation for Statewide Services

More timely reporting
On-time and near-term submissions improved across the year.

Stronger data quality
CDA implemented attestations, standardized follow-up, and system improvements.

Greater public transparency
Fiscal and service dashboards are being launched to make statewide information more accessible.

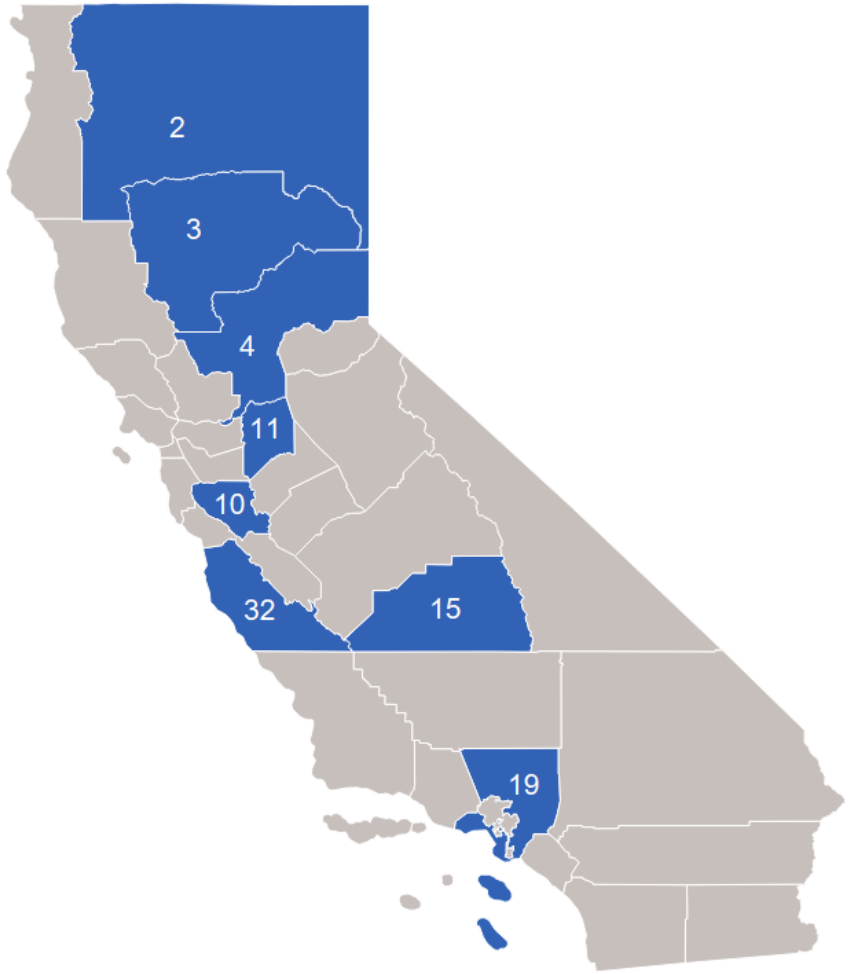
Outcomes for State FY July 2025 – June 2026

- CDA launched quarterly data reporting timeliness dashboard internally for all AAAs **Complete**
- AAAs will submit quarterly attestations confirming data quality and correction timelines **Partially Complete**
- Yearly service data (Nutrition, I&A, Caregiver Supports) dashboards & Launch: **Complete and will launch after Q4 Data is submitted**
- Create and launch AAA expenditure data dashboard: **Complete and can be found on CDA Website**

Thank you for Modeling the Way!

AAAs that have submitted data and attestations on time in quarters two and three of FY 2025-26:

- PSA 2 (*Lassen, Modoc, Shasta, Siskiyou, and Trinity Counties*)
- PSA 3 *(Butte, Colusa, Glenn, Plumas, and Tehama Counties)*
- PSA 4 *(Nevada, Placer, Sacramento, Sierra, Sutter, Yolo, and Yuba Counties)*
- PSA 10 *(Santa Clara County)*
- PSA 11 *(San Joaquin County)*
- PSA 15 *(Kings and Tulare Counties)*
- PSA 19 *(Los Angeles County)*
- PSA 32 *(Monterey County)*



Plans For State Fiscal Year (SFY) 2026-2027

Continue and finalize work from SFY 25-26

- Financial dashboards become public facing
- Program data dashboard delayed public facing until SFY 2027-2028
- Begin development of recognition and enforcement strategies

Plans for SFY 2026-27

In consultation with AAAs, continue the work of identifying new performance measures for Nutrition, I&A and Caregiver Supports.

Nutrition

- Waitlist tracking and reporting

I&A

- Research current measures and additional reporting options

Caregiver Supports

- Caregiver Equity Roadmap and Data Alignment

Caregiver Equity Roadmap Update

- Developed a draft California Caregiver Minimum Data Set (CCMDS) to support standardized caregiver data collection statewide.
- Established a foundation for more consistent, equity-focused caregiver data collection to inform planning, evaluation, and service improvement.
- Next step: continue engaging AAAs and Caregiver Resource Centers (CRCs) to further refine and assess the proposed CCMDS.

Minimum Proportions Title IIIB

States are required to communicate in their State Plan the minimum percent allocations ("proportions") of Older Americans Act Title IIIB that will go to the following three service categories over the four years of the next state planning cycle:

1. ACCESS SERVICES	2. LEGAL SERVICES	3. IN-HOME SERVICES
• Transportation & Assisted Transportation • Case Management • Information & Assistance • Outreach • Comprehensive Assessment • Health • Mental Health • Public Information	• Legal Advice • Representation • Assistance to the Ombudsman Program • Involvement in the Private Bar	• Personal Care • Homemaker • Chore • Adult Day / Health Care • Alzheimer's Day Care • Residential Repairs / Modifications

Minimum Proportions OAA Title IIIB Results

Option A
Area Plan Approved

- Access: 3%
- In-Home: 1%
- Legal: 2%

3

Option B
Closeout Data

- Access: 29%
- In-Home: 1%
- Legal: 1%

2

Option C
Baseline Until Next State Plan

- Access: 1%
- In-Home: 1%
- Legal: 1%

5

Number of Responses in Favor

Public Comment Responses:

9 Area Agencies on Aging

4 Community Based Organizations

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10 Chose from options presented

2 stated “any option”

1 general comment with no selection

Next step: Prepare State Plan Amendment and submit to ACL

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PSA & AAA Designations Update

Regulations in Progress

PSA and AAA Designation Processes

- SB 1249 calls for a clearer process to evaluate potential changes to PSA boundaries and AAA designations, including opportunities for public input.

- The intended outcome is a more transparent and consistent approach that considers community needs and continuity of service access.

What's Ahead for PSA Boundary Changes?

- Today, the following jurisdictions may petition CDA to enlarge, reduce, or reconfigure the size of the existing PSA:
  - Any unit of general purpose local government.
  - Any region within the State which includes one or more units of general purpose local government.
  - Any region within the State recognized for area wide planning.
  - A metropolitan area.
  - An Indian reservation.
- SB 1249 and the federal Older Americans Act (OAA) final rule include additional considerations that will be addressed in regulation.
- CDA is not redrawing the state map or moving PSA boundaries; changes will be locally initiated.

What's Ahead for AAA Designations?

- SB 1249 and the federal OAA final rule affirm the right of first refusal for local jurisdictions to serve as the AAA within their PSA.
- Regulations are being developed to clearly lay out the process, steps and timing for any AAA designation changes.
- All changes in AAA designation must originate at the local level and all proposed designation changes will be subject to public notice, public hearing, public comment, and contingent upon final approval by CDA.
- AAA de-designation can be voluntary or involuntary due to non-compliance or an approved change in PSA boundaries or AAA designation.

Designation Regulations

AAA Designation

- Definition of County (22 CCR 7155)
- Designation of AAAs (22 CCR 7206)
- Termination of AAA Grant Agreements (22 CCR 7210)
- Revocation of AAA Designation (22 CCR 7212)

PSA Designation

- Designation of PSAs - General (22 CCR 7200)
- Application for PSA Designation (22 CCR 7202)
- Change of PSA Designation (22 CCR 7204)
- Adverse Determinations (22 CCR 7704)
- Notice of Adverse Determination (22 CCR 7706)

Designation Regulations: Current Status

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	Noticed	Public Comment	Public Hearing	Review	Final Statement/Adoption
Package 1 Definition of County	Complete	Complete Ended Apr 6, 2026	Complete Ended Apr 8, 2026	In Progress	Upcoming
Package 2 Revocation of AAA Designation	Complete	Complete Ended Apr 21, 2026	Complete Ended Apr 30, 2026	In Progress	Upcoming
Package 3 Designation of AAAs and Grant Agreements	Drafting 45-day comment period upcoming	Upcoming	Upcoming	Upcoming	Upcoming
Package 4 PSA Designation and Adverse Determinations	Drafting Follows Package 3	Upcoming	Upcoming	Upcoming	Upcoming

Complete · Current Stage · In Drafting · Upcoming

Public Comment & Participation

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1

Public Comment Window

- California law requires a public comment period.
- Invites expertise to refine proposed text before it becomes law.
- Submissions must arrive before the hard cutoff date/time in the notice to be legally considered.

2

How to Submit Impactful Feedback

- Include your full name, organization, and contact details.
- Clearly state the Regulation Tracking Number and Name.
- Pinpoint the exact section and, if you object, propose alternative regulatory text.
- Back concerns with data or examples showing community impact.

3

What Happens to Your Comments

- Every submission is logged, categorized, and formally analyzed by the Regulations team.
- The Department legally responds to all relevant recommendations in the Final Statement of Reasons (FSOR).
- Feedback revealing technical flaws may trigger a focused 15-day modified text period.

Resources & Information

Official Rulemaking Hub

- **Regulations Webpage:** View proposed text, open comment windows, and tracking timelines.
- **Scan to Browse:** Use the QR code to navigate directly to the online portal.
- **Stay Updated:** Subscribe to the webpage for automated email alerts on new packages.

How to Submit Formal Comments

- **Via Email (Preferred):** Send written feedback with the Tracking Number in the subject line.
- **Via Postal Mail:** Address letters to the Regulations Unit; must be received by the deadline.
- **Public Record:** All formal submissions are legally logged into the official rulemaking record.

Contact Details

- **Regulations Unit:** For process tracking, deadlines, or procedural questions.
- **Program Support:** For specific policy clarifications or technical questions.
- **Accessibility Inquiries:** For document assistance or alternative format requests.

Intrastate Funding Formula (IFF)

Update must be approved by the Legislature by September 30, 2027

What is the Intrastate Funding Formula?

1. **Distributes Funding**
   OAA Title III funds
2. **Supports Local Services**
   Senior nutrition, information and assistance, caregiver supports, and more
3. **Targets Greatest Social and Economic Need**
4. Must be periodically reviewed under federal law

Why Update the IFF Now?

- **Modernization:** 30+ years since the last update
- **Demographic Shifts:** Population and needs have changed
- **Equity:** Resources should reach people and communities with the greatest social and economic needs
- **Simplicity:** One simplified formula structure for all fund sources
- **Planning:** Clarity before the next Area Plan cycle begins
- **Compliance:** Required state & federal review, update, and approval

Understanding the Proposed IFF Update

The proposed IFF update is intended to:

- Reflect current needs and conditions
- Support equitable distribution of limited funds
- Target limited to people and areas of greatest need

Factors were developed in consultation with all AAAs, C4A and other stakeholders.

Five IFF Factors and Weights Under Consideration

Proposed IFF Factors & Weights
60+ Population (20%)
60+ Low Income (200% FPL) (20%)
60+ Racial/Ethnic Minority (20%)
60+ with a Disability (20%)
60+ Geographic Isolation (20%)

Current Federal IFF Factors & Weight	Current State IFF Factors & Weight
60+ Non-Minority (16.7%)	60+ Population (20%) 75+ Population (15%)
60+ Low Income (33.3%)	65+ SSI/SSP Population (35%)
60+ Minority (33.3%)	60+ Minority (10%) 60+ Non-English Speaking (3%)
-	65 + SSI/SSP Population
60+ Geographic Isolation (16.7%)	Square Miles (10%)
-	60+ Lives Alone (7%)

Proposed Base Funding Plan

- Each AAA would receive **$250,000 in total annual base administrative funding** when the proposed IFF is finalized
- Federal administrative base funding would increase to **$150,000**
- State administrative base funding would remain at **$100,000**
- Base funding could change if the number of PSAs increased or decreased and/or available funding changes

Federal base $150K + State base $100K = Total base $250K

Special Rural Considerations

- The Older Californians Act (OCA) requires CDA to include a rural factor in the funding formula. (WIC Division 8.5, Chapter 2, Article 1, Section 9112)

- The Older Americans Act (OAA) Final Rule calls for Rural Minimum Expenditures. (ACL Final Rule)

Which Funding Sources Would Use the Updated IFF?

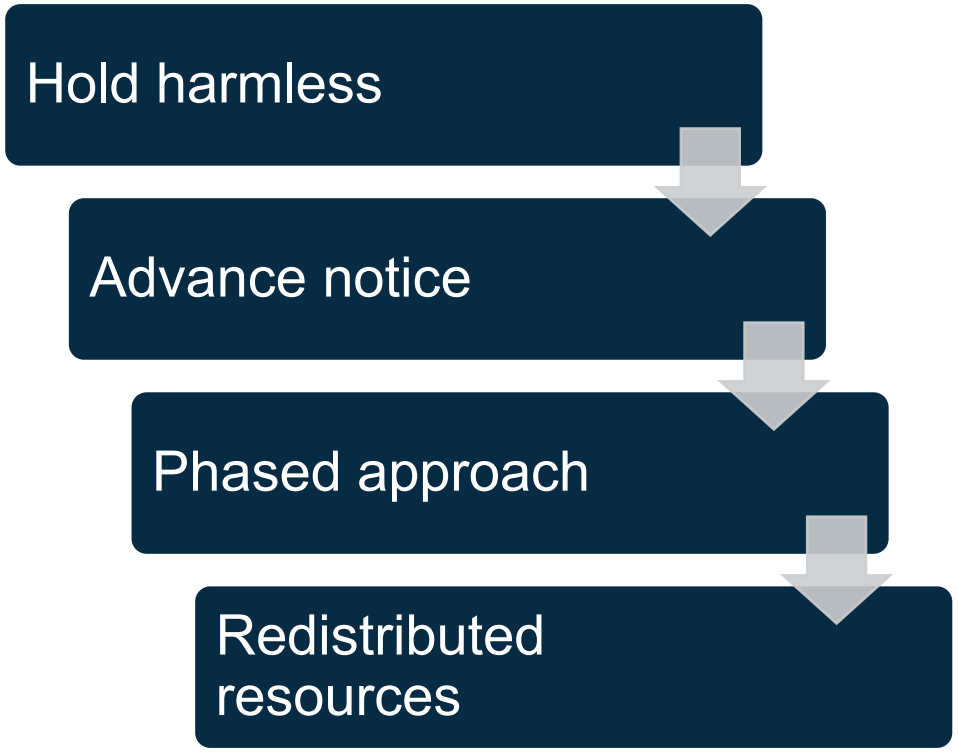
Applies
Older Americans Act (OAA) Administrative Funding
OAA Title III (excluding Long-Term Care Ombudsman)
OAA Title VII Elder Abuse Prevention
State General Fund
State General Fund Surplus Overmatch
New/Future Initiatives where applicable

Which Funding Sources are NOT Subject to the Updated IFF?

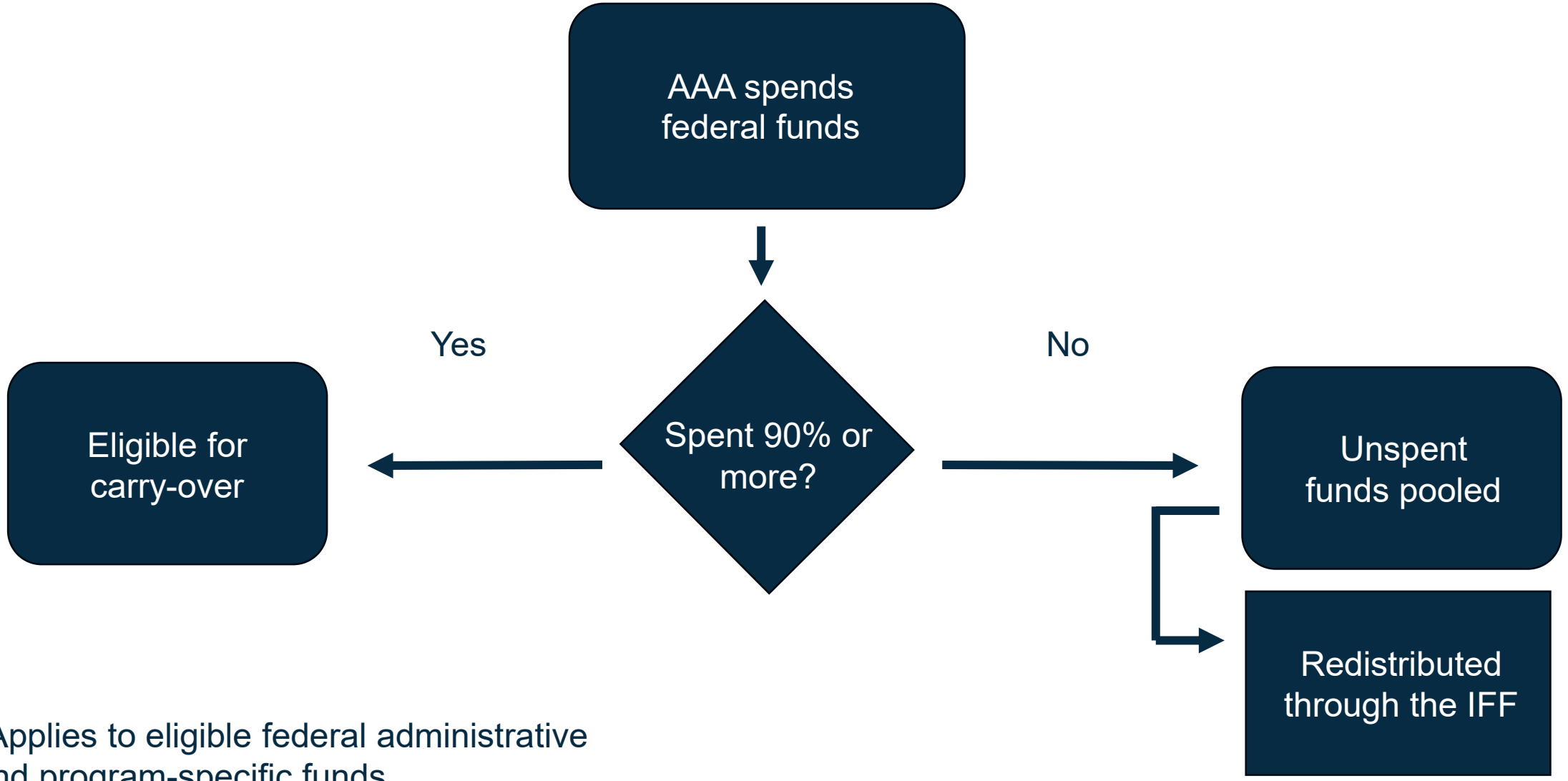
Does not Apply
OAA Title V (Senior Community Service Employment Program)
OAA Title VII (Long-Term Care Ombudsman)
Nutrition Services Incentive Program (NSIP)
Health Insurance Counseling and Advocacy Program (HICAP)
Aging and Disability Resource Connection (ADRC)
Medicare Improvements for Patients and Providers Act (MIPPA)
Caregiver Resource Centers (CRC)

Guardrails, Safeguards and Mitigations

- **FY 2021-22 hold harmless**: Proposed baseline to provide a consistent funding floor.
- **Planning time:** Several years before the updated IFF takes effect.
- **Phased-in:** Proposed changes introduced gradually to ease funding increases and decreases.
- **Additional supports:** Base administrative funding and a proposed federal carry-over policy.



Proposed Federal Carry-Over Policy



*Applies to eligible federal administrative and program-specific funds

What the Proposed IFF Update is Not

The proposed update to the IFF is:

- **Not** directed at any one county, PSA, or region
- **Not** based on a single metric
- **Not** a statewide funding cut
- **Not** being implemented immediately
- **Not** a cost-based reimbursement to AAAs
- **Not** a change to local control over service planning or delivery
- **Not** a caseload, individual client allocation
- **Not** intended to cover the full unmet need in any one community

Public Comment Considerations

Public Comment that is actionable and suggests alternatives will help to shape decisions:

- Are the factors and weights most reflective of need?
- Is fiscal year 2021-22 the best year to reflect a hold harmless?
- How might you alter the proposed carryover policy?
- What aspects of the formula do you support?

Important Dates to Note

- ✓ August 17 – September 21, 2026: Public Comment Re-Opens on Proposed IFF Update
- ✓ Late summer/early fall 2026 – next regulatory packages will be announced and open for public comment
- ✓ October 6, 2026, Quarterly SB 1249 Implementation Stakeholder Webinar

Public Engagement and Transparency

- **Next quarterly update**
  October 6, 2026
- **Public comment opportunities**
  Designation regulations and proposed IFF
- **Questions and feedback**
  CA2030@aging.ca.gov
- **Written correspondence**
  California Department of Aging
  2880 Gateway Oaks Drive, Suite 200
  Sacramento, CA 95833
- **More information**
  https://aging.ca.gov/SB_1249_Implementation/

California Department of AGING

Thank you

Questions: CA2030@aging.ca.gov

More information: aging.ca.gov